# Pradhan Mantri Jan-Dhan Yojana



## **A National Mission on Financial Inclusion**

**Department of Financial Services Ministry of Finance Government of India** www.financialservices.gov.in





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# "Economic resources of the country should be utilised for the well-being of the poor. The change will commence from this point."

Shri Narendra Modi Hon'ble Prime Minister of India





## Message

I am happy to launch this booklet on the **Pradhan Mantri Jan-Dhan Yojana.** 

Inclusive Growth – "**Sab Ka Sath Sab Ka Vikas**" is central to our development philosophy. This Mission would enable all households, urban and rural to gain easy and universal access to financial services. Exclusion from the banking system excludes people from all benefits that come from a modern financial system. In this Mission, households will not only have bank accounts with indigenous RuPay Debit cards but will also gain access to credit for economic activity and to insurance and pension services for their social security. I am happy to note that the Mission has a strong focus on the use of technology and incorporates lessons learnt from earlier efforts.

I congratulate the Finance Minister and his team for their excellent effort in undertaking this ambitious task.

I wish them all the success.

N

22 August, 2014

Shri Narendra Modi Hon'ble Prime Minister of India





## Message

I am glad that we have undertaken the **Pradhan Mantri Jan-Dhan Yojana** as a National Mission on Financial Inclusion to provide all households in the country with financial services, with particular focus to empower the weaker sections of society, including women, small and marginal farmers and labourers, both rural and urban.

The necessity of launching such a mission was felt in view of the fact that less than two-thirds of the households in the country have access to banking facilities even after 67 years of independence. The Mission seeks to provide all households in the country, both rural and urban, with access to the financial services, like bank account with RuPay Debit card, access to credit, remittance, Insurance & Pension. Thus, the Mission not only brings the excluded sections into the financial mainstream but makes the transfer of benefits of various subsidy schemes of the government more efficient.

To achieve the objectives of the Mission we would require full support from Banking and other Financial Institutions, private service providers and above all, citizens. I am sure together we shall succeed in improving the financial status of the downtrodden and poor of our country.

Shri Arun Jaitley Minister of Finance, Corporate Affairs and Defence





## Message

It gives me immense pleasure to be an active part of the Government's initiative of the **Pradhan Mantri Jan-Dhan Yojana** which is a National Mission on Financial inclusion by the Hon'ble Prime Minister.

Financial Inclusion is an important priority of the Government as it is an enabler for inclusive growth. The main objective of the Yojana is to ensure universal access to banking facilities with at least one basic banking account for every household.

It is my firm belief that inclusive growth is crucial for achieving sustainable economic development. I am sure the Pradhan Mantri Jan-Dhan Yojana will go a long way in achieving the goal of complete financial inclusion across the country.

I am confident that we shall succeed in this endeavour.

Thingle 5

Smt. Nirmala Sitharaman, MoS (IC) for Commerce & Industry and MoS for Finance & Corporate Affairs

## Foreword

Financial Inclusion is a national priority of the Government as it is an enabler for inclusive growth. Financial Inclusion is important as it provides an avenue to the poor for bringing their savings into the formal financial system, an avenue to remit money to their families in villages besides taking them out of the clutches of the usurious money lenders. The efforts to include the financially excluded segments of the society in India are not new. In the campaign launched in the year 2011 by Government of India, about 74,000 villages with population more than 2,000 (as per 2001 census) were covered with banking facilities.

The earlier campaign however was limited in its approach in terms of reach and coverage. Convergence of various aspects of comprehensive Financial Inclusion like opening of bank accounts, access to digital money, availing of micro credit, insurance and pension was lacking. The campaign focused only on the supply side by providing banking facility in villages of population greater than 2000 but the entire geography was not targeted. There was no focus on the households. Also some technology issues hampered further scalability of the campaign. Consequently the desired benefits could not be achieved and a large number of bank accounts remained dormant. A comprehensive plan is necessary to keep the accounts active and use them as an instrument of some economic activity leading to livelihoods.

In order to provide the much needed thrust a flagship programme called the '**Pradhan Mantri Jan-Dhan Yojana**' was announced by Hon'ble Prime Minister in his Independence Day address on 15<sup>th</sup> August, 2014. This is a National Mission on Financial Inclusion encompassing an integrated approach to bring about comprehensive financial inclusion of all the households in the country. The plan envisages universal access to banking facilities with at least one basic banking account for every household, financial literacy, access to credit, insurance and pension facility. In addition, the beneficiaries would get RuPay Debit card having inbuilt accident insurance cover of ₹1 lakh. The plan also envisages channeling all Government benefits (from Centre / State / Local Body) to the beneficiaries accounts and pushing the Direct Benefits Transfer (DBT) scheme of the Union Government. The technological issues like poor connectivity, on-line transactions will be addressed. Mobile transactions through telecom

operators and their established centres as Cash Out Points are also planned to be used for Financial Inclusion under the Scheme. Also an effort is being made to reach out to the youth of this country to participate in this Mission Mode Programme.

We are extremely grateful to Hon'ble Prime Minister who not only provided his strong support to the scheme but guided us extensively in re-framing it and making it more meaningful and all inclusive. I am also thankful to Hon'ble Finance Minister for his continued guidance and support in drafting of the scheme. Our thanks are due to Hon'ble Minister of State for Finance who took an active interest in the finalization of the scheme and helped us on several issues particularly in soliciting support of the States. I would like to express our appreciation to the Ministry of Rural Development, Ministry of Communications and Information Technology, Ministry of Information and Broadcasting, Department of Posts, Ministry of Labour and other Ministries and Organizations for providing their active support in this initiative. I must place on record my deep appreciation to Reserve Bank of India, Indian Banks' Association (IBA) and various Banks / State Level Bankers Committees and the Insurance Companies for their whole-hearted contribution in the formulation of the scheme. Our thanks are due to the States and Union Territories for committing their full support in the implementation of the scheme. Last but not the least I must thank all concerned officers of Department of Financial Services who worked tirelessly to put in place a new programme meeting the expectations of the new Government. An important feature of the present plan is that it will be implemented in Mission Mode. A web based monitoring tool for the Mission has been developed.

I would also like to express my thanks to all members of the public and various organizations bodies who provided their valuable inputs and suggestions. The name of the Scheme, the logo design and the tagline are based on suggestions received through crowd sourcing. With the support of all stakeholders, I am sure we will make the scheme a grand success fulfilling the national aspirations for an economically strong and vibrant country.

Dr. Gurdial Singh Sandhu Secretary Department of Financial Services Ministry of Finance Government of India



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## **EXECUTIVE SUMMARY**

#### I. Current status of financial inclusion in the country:

- In order to ensure financial inclusion various initiatives were taken up by RBI/ GoI like Nationalization of Banks, Expansion of Banks branch network, Establishment & expansion of Cooperative and RRBs, Introduction of PS lending, Lead Bank Scheme, Formation of SHGs and State specific approach for Govt. sponsored schemes to be evolved by SLBC etc.
- RBI vide Mid-term Review of Annual Policy Statement for the year 2005-2006, advised Banks to align their policies with the objective of financial inclusion. Banks were advised to make available a basic banking 'No frills' account either with 'nil' or very minimum balances as well as charges that would make such accounts accessible to vast sections of population. Besides, it has been emphasized upon by the RBI for deepening and widening the reach of Financial Services so as to cover a large segment of the rural & poor sections of population.
- RBI in the year 2006, with the objective of ensuring greater financial inclusion and increasing the outreach of the banking



sector, decided in public interest to enable the banks to use the services of NGOs/SHGs, MFIs and other Civil Society Organizations as intermediaries in providing financial and banking services through use of "Business Facilitator and Business Correspondent Model".

- Census 2011 estimated that out of 24.67 crore households in the country, 14.48 crore (58.7%) households had access to banking services. Of the 16.78 crore rural households, 9.14 crore (54.46%) were availing banking services. Of the 7.89 crore urban households, 5.34 crore (67.68%) households were availing banking services.
- In the year 2011, Banks covered 74,351 villages, with population more than 2,000 (as per 2001 census), with banking facilities under the "Swabhimaan" campaign with Business Correspondents as explained later. However the programme had a very limited reach and impact.
- The present banking network of the country (as on 31.03.2014) comprises of a bank branch network of 1,15,082 and an ATM network of 1,60,055. Of these, 43,962 branches (38.2%) and 23,334 ATMs (14.58%) are in rural areas. Moreover, there are more than 1.4 lakh Business Correspondents (BCs) of Public Sector Banks and Regional Rural Banks in the rural areas. BCs are representatives of bank to provide basic banking services i.e. opening of basic Bank accounts, Cash deposits, Cash withdrawals, transfer of funds, balance enquiries, mini statements etc. However actual field level experience suggests that many of these

BCs are not actually functional.

• Public Sector Banks (PSBs) including RRBs have estimated that by 31.05.2014, out of the 13.14 crore rural households which were allocated to them for coverage, about 7.22 crore households have been covered (5.94 crore uncovered). It is estimated that 6 Crore households in rural and 1.5 Crore in urban area needs to be covered.

#### 2. The task at hand:

- To provide Bank Account to every household in the country and make available the basic banking services facilities i.e. (i) Opening of Bank Account with RuPay Debit Card & Mobile Banking facility, (ii) Cash Withdrawal & Deposits, (iii) Transfer, (iv) Balance Enquiry & (v) Mini Statement. Other services are also to be provided in due course in a time bound manner apart from financial literacy which is to be disseminated side by side to make citizens capable to use optimum utilization of available financial services. To provide these banking services banking outlets to be provided within 5 KM distance of every village. Necessary infrastructure also needs to be placed to enable e-KYC for account opening and AEPS for withdrawal of cash based biometric authentication from UIDAI data base.
- Putting the PSBs and RRBs numbers together implies that about 5.92 crore rural households are yet to be covered. Considering field level data mismatches in some instances, it is estimated that there are about 6 crore uncovered households which would need to be covered in the rural areas.
- Assuming a minimum of one account per family, this translates into opening of 6 crore accounts in villages.
- In addition account opening of uncovered households in urban areas would also be required. These households are

estimated at 2.55 crore as per Census, 2011. However, the exact number of households without bank accounts are not available but estimated to be 1.5 crore implying opening of about 1.5 crore accounts in urban areas.

#### 3. Present plan:

Comprehensive FI based on six pillars is proposed to be achieved as under:

### Phase I (15<sup>th</sup> Aug, 2014 - 14<sup>th</sup> Aug, 2015)

- Universal access to banking facilities
- Providing Basic Banking Accounts for saving & remittance and RuPay Debit card with inbuilt accident insurance cover of ₹ I lakh and RuPay Card
- **Financial Literacy Programme**

### Phase II (15<sup>th</sup> Aug, 2015 - 15<sup>th</sup> Aug, 2018)

- Overdraft facility of upto ₹ 5000/- after six months of satisfactory performance of saving / credit history.
- Creation of Credit Guarantee Fund for coverage of defaults in overdraft A/Cs
- Micro-Insurance
- Unorganized sector Pension schemes like Swavalamban

In addition, in this phase, coverage of households in hilly, tribal and difficult areas would be carried out. Moreover, this phase would focus on coverage of remaining adults in the households and students.

- All the rural & semi-urban areas of the country are proposed to be mapped into Sub Service Area (SSAs) comprising 1000-1500 households with an average 3-4 villages with relaxation in NE/Hilly states.
- It is also proposed that looking to the viability of each center around 74000 villages with population more than 2000 which were covered by Business Correspondents under Swabhimaan Campaign will be considered for

conversion into full fledged Brick & Mortar branches with staff strength of I + I / I + 2 in the next three to five years.

- All the 6 lakh villages across the entire country are to be mapped according to the Service Area of each Bank to have at least one fixed point Banking outlet catering to 1000 to 1500 households, called as Sub Service Area (SSA). It is proposed that SSAs shall be covered through a combination of banking outlets i.e. branch banking and branch less banking. Branch banking means traditional Brick & Mortar branches. Branchless banking comprises of fixed point Business Correspondents agents, who act as representative of Bank to provide basic banking services.
- The implementation strategy of the plan is to utilize the existing banking

infrastructure as well as expand the same to cover all households. While the existing banking network would be fully geared up to open bank accounts of the uncovered households in both rural and urban areas, the banking sector would also be expanding itself to set up an additional 50,000 Business Correspondents (BCs), more than 7,000 branches and more than 20,000 new ATMs in the first phase.

- The comprehensive plan is necessary considering the learnings from the past where a large number of accounts opened remained dormant, resulting in costs incurred for banks and no benefits to the beneficiaries.
- The plan therefore proposes to channel all Government benefits (from Centre/State/Local body) to the



beneficiaries to such accounts and pushing the Direct Benefits Transfer (DBT) scheme of the Union Government including restarting the DBT in LPG scheme. MGNREGS sponsored by Ministry of Rural Development (MoRD, Gol) is also likely to be included in Direct Benefit Transfer scheme.

- Keeping the stiff targets in mind, in the first phase, the plan would focus on first three pillars in the first year starting from 15<sup>th</sup> August, 2014.
- The target for setting up additional 50,000 BCs is quite challenging given the constraints of telecom connectivity.
- In order to achieve this plan, phase wise and state wise targets for Banks have been set up for Banks for the period 15<sup>th</sup> August, 2014 to 14<sup>th</sup> August, 2015.
- In order to achieve a "demand" side pull effect, it would be essential that there is Branding and awareness of Business Correspondent model for providing basic banking services, Banking Products available at BC outlets and RuPay Cards. A media plan for the same is being worked out in consultation with banks.
- A Project Management Consultant / Group would be engaged to help the Department implement the plan.
- It is proposed to launch the programme simultaneously at National level in Delhi, at every State capital and all district headquarters.
- A web-portal would be created for reporting/monitoring of progress.
- Roles of various stakeholders like

other Departments of the Central Government, State Governments, RBI, NABARD, NPCI, UIDAI and others have been indicated.

- Gram Dak Sewaks in rural areas are proposed as Business Correspondent of Banks.
- Department of Telecom has been requested to ensure that problems of poor and no connectivity are resolved. They have informed that out of the 5.93 lakh inhabited villages in the country (2011 census) about 50,000 villages are not covered with Telecom connectivity.

In the recent past there is substantial improvement on Technological front after adoption of CBS by Banks like electronic payment, NEFT, RTGS, mobile banking, internet, IMPS etc. After arrival of Aadhaar, Aadhaar enabled products like e-KYC for opening of accounts, Aadhaar Enabled Payment System (AEPS), Micro-ATMs, ABPS for Aadhaar based centralised credit based on biometric authentication of customer from UIDAI data base. Similarly, NPCI has launched new products like USSD based mobile banking, IMPS etc. which have potential to change the entire landscape of Financial Inclusion. There would be focus to use these products in a large way to ensure coverage of hitherto excluded section in a time bound manner.

In the present plan, based on the learning of the past, a holistic approach is proposed to provide all the citizens of the country with a basket of financial products to enable them financially secure. An illustration showing shift in approach is appended hereunder:



S.No.	Earlier Approach (Swabhimaan)	New Approach (PMJDY)
Ι.	Villages with population greater than 2000 covered; thus limited geographical coverage	Focus on household; Sub Service Area (SSA) for coverage of the whole country.
2.	Only rural	Both rural and urban
3.	Bank Mitr (Business Correspondent) was visiting on fixed days only	Fixed point Bank Mitr (Business Correspondent) in each SSA comprising of 1000-1500 households (3 to 4 villages on an average) to visit other villages in the SSA on fixed days
4.	Offline accounts opening - Technology lock-in with the vendor	Only online accounts in CBS of the Bank
5.	Focus on account opening and large number of accounts remained dormant	Account opening to be integrated with DBT, credit, insurance and pension
6.	Inter-operability of accounts was not there	Inter-operability through RuPay Debit Card, AEPS etc
7.	No use of Mobile Banking	Mobile wallet and USSD based mobile banking to be utilized
8.	Cumbersome KYC formalities	Simplified KYC/e-KYC in place as per RBI guidelines
9.	No guidelines on the remuneration of the Bank Mitr (Business Correspondent). Banks went generally with Corporate BCs who used to be least expensive to them	Minimum remuneration of the Bank Mitr (Business Correspondent) to be ₹ 5000/-( Fixed + Variable)
10.	A recent RBI survey finds that 47% of Bank Mitr are untraceable	Viability and sustainability of Bank Mitr (Business Correspondent) is identified as a critical component
11.	Monitoring left to banks	Financial Inclusion campaign in Mission Mode with structured monitoring mechanism at Centre, State and District level
12.	Financial literacy had no focus	The rural branches of banks to have a dedicated Financial Literacy Cell
13.	No active involvement of states / districts	State level & District level monitoring committees to be set up
14.	No brand visibility of the Programme & Bank Mitr (Business Correspondent)	Brand visibility for the programme & Bank Mitr (Business Correspondent) proposed
15.	Providing credit facilities was not encouraged	OD limit after satisfactory operations / credit history of 6 months
16.	No grievance redressal mechanism	Grievance redressal at SLBC level in respective states

## Learning from the past Campaign and Shift in approach



V



## INTRODUCTION

Objective of "Pradhan Mantri Jan-Dhan Yojana (PMJDY)"

is ensuring access to various financial services like availability of basic savings bank account, access to need based credit, remittances facility, insurance and pension to the excluded sections i.e. weaker sections & low income groups. This deep penetration at affordable cost is possible only with effective use of technology.

Hon'ble Prime Minister, Sh. Narendra Modi on 15<sup>th</sup> August, 2014 announced "**Pradhan** Mantri Jan-Dhan Yojana (PMJDY)" which is a National Mission for Financial Inclusion. The task is gigantic and is a National Priority.

This National Mission on Financial Inclusion has an ambitious objective of covering all households in the country with banking facilities and having a bank account for each household. It has been emphasised by the Hon'ble PM that this is important for including people left-out into the mainstream of the financial system.

The Pradhan Mantri Jan-Dhan Yojana will be launched on 28<sup>th</sup> August, 2014, across the nation simultaneously. It will be launched formally in Delhi with parallel functions at the state level and also at district and sub-district levels. Camps are also to be organized at the branch level. The Pradhan Mantri Jan-Dhan Yojana lies at the core of development philosophy of "Sab Ka Sath Sab Ka Vikas".

With a bank account, every household would gain access to banking and credit facilities. This will enable them to come out of the grip of moneylenders, manage to keep away from financial crises caused by emergent needs, and most importantly, benefit from a range of financial products. As a first step, every account holder gets a RuPay debit card with a ₹ 1,00,000/- accident cover. Further, they will be covered by insurance and pension products. There is need to enroll over 7.5 crore households and open their accounts.

Earlier efforts by the Government of India includes setting up a committee on financial

inclusion under the chairmanship of Dr. C. Rangarajan. The committee finalized its report in early 2008. As is evident from the preamble of the report, the committee interpreted financial inclusion as an instrumentality for social transformation. "Access to finance by the poor and vulnerable groups is a prerequisite for inclusive growth. In fact, providing access to finance is a form of empowerment of the vulnerable groups. Financial Inclusion denotes delivery of financial services at an affordable cost to the vast sections of the disadvantaged and low-income groups. The various financial services included credit, savings, insurance and payments and remittance facilities. The objective of financial inclusion is to extend the scope of activities of the organized financial system to include within its ambit people with low incomes. Through graduated credit, the attempt must be to lift the poor from one level to another so that they come out of poverty."

It is a known fact that in India, while one segment of the population has access to assortment of banking services encompassing regular banking facilities & portfolio counselling, the other segment of underprivileged and lower income group is totally deprived of even basic financial services. Exclusion of large segments of the society from financial services affects the overall economic growth of a country. It is for this reason that Financial Inclusion is a global concern. In Sweden and France, banks are legally bound to open an account for anybody who approaches them. In Canada, law requires Banks to provide

accounts without minimum balance to all Canadians regardless of employment / credit history. In the United States, the Community Reinvestment Act (1977) is intended to encourage depository institutions to help meet the credit needs of the communities in which they operate, including low and moderate income neighbourhoods, consistent with safe and sound operations.

In India, the Banking industry has grown both horizontally and vertically but the branch penetration in rural areas has not kept pace with the rising demand and the need for accessible financial services. Even after decades of bank nationalization, whose rationale was to shift the focus from class banking to mass banking, we still find usurious money lenders in rural areas and urban slums continuing to exploit the poor. After economic reforms of 1991, the country can ill-afford not to include the poor in the growth paradigm. Financial Inclusion of the poor will help in bringing them to the mainstream of growth and would also provide the Financial Institutions an opportunity to be partners in inclusive growth.

Experiences in India and abroad has shown that traditional Banks have struggled to reach the poor with financial services. Recognizing this fact, many countries such as Brazil, Indonesia, Malaysia, Mexico etc. have allowed non-banks to offer payments, deposits and cash-in/cash-out services. Similarly, in India, enabling an inclusive competitive landscape should be a top priority. India has several strategic assets providing favourable initial conditions for transformational change towards digital financial inclusion:

- A strong banking network (1,15,000 branches) linked to eKuber (RBI's Core Banking Solution), now spreading into unbanked rural areas.
- A significant outreach of India Post (1,55,000 outlets), PoS and ATM terminals which can facilitate a vibrant cash-in/cash-out network across the country.
- A nation-wide telecom network with 886 million mobile connections and 72% mobile penetration.
- Strong Network of computer based service providers in the form of Common Service Centres (CSC) promoted by Deptt of IT.
- A strong national payments infrastructure that includes an Inter- Mobile Payments Service / Immediate Payment System (IMPS) to transfer funds over mobile phones.
- A world class national ID system covering the largest (650M) headcount and expanding by 30M citizens per month.



# FINANCIAL INCLUSION BACKGROUND



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#### 2. Financial Inclusion - Background:

The efforts to include the financially excluded segments of the society into formal financial system in India are not new. The concept was first mooted by the Reserve Bank of India in 2005 and Branchless Banking through Banking Agents called Bank Mitr (Business Correspondent) was started in the year 2006. In the year 2011, the Government of India gave a serious push to the programme by undertaking the "Swabhimaan" campaign to cover over 74,000 villages, with population more than 2,000 (as per 2001 census), with banking facilities. Statewise number of villages covered under the campaign may be seen in Annexure-1.

#### Learnings from the campaign suggest that

- The efforts need to be converged so as to cover the various aspects of PMIDY, like availing of Micro Credit, Insurance & Pension.
- The campaign focussed only on the supply side by providing banking outlets in villages of population greater than 2000, but the entire geography could not be covered.
- The target was for coverage of villages and not of the households.
- The remuneration of the Bank Mitr (Business Correspondent) was very poor.
- Dependability and trust factor with a mobile BC was not high. Most of the BCs operated off-line which locked a customer with a particular BC thereby constraining the utility.
- Some technology issues hampered further scalability of the campaign.
- The deposit accounts so opened under the campaign had very limited number of, or no transactions.
- The task of credit counselling and Financial Literacy did not go hand in hand with the campaign.

Consequently the desired benefits were not visible. Learning from the past, the present proposal is, therefore, an integrated approach to bring about comprehensive financial inclusion.

The learnings from the previous campaign and proposed approach under the comprehensive FI plan in mission mode is appended with Executive Summary.

At present only 0.46 lakh villages out of the 5.92 lakh villages in the country have bank branches. In order to cover the remaining areas with the banking outlets, a composite approach is proposed through branch and branchless banking. Strategy for branchless banking is through online fixed points Bank Mitr (Business Correspondent) who act as representatives of Banks to provide basic banking services. Mobile banking facility with USSD based technology is also proposed to be provided to every account holders with low end mobile phones. Mobile wallets would also be effectively utilised to deepen Financial Inclusion.





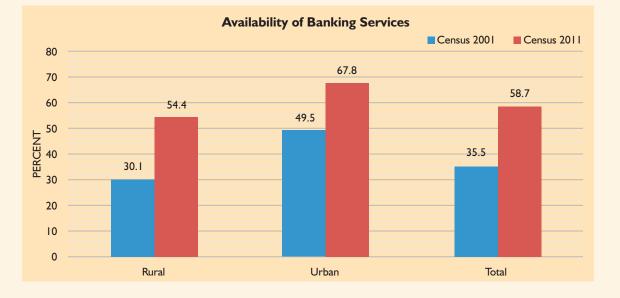
# **FINANCIAL INCLUSION CURRENT STATUS - INDIA**

#### 3. Financial Inclusion: Current Status - India

Despite various measures for financial inclusion, poverty and exclusion continue to dominate socio-economic and political discourse in India even after six decades of post economic independence era. Though economy has shown impressive growth during post liberalization era of 1991, impact is yet to percolate to all sections of the society and therefore,

India is still home of  $1/3^{rd}$  of world's poor.

- Census, 2011 estimates that only 58.7% of the households have access to banking services
- The present banking network of the country (as on 31.03.2014) comprises of a bank branch network of 1,15,082 and an ATM network of 1,60,055. Of these, 43,962 branches (38.2%) and 23,334 ATMs (14.58%) are in rural areas<sup>1</sup>.



a. Financial Inclusion - Summary progress of all Banks including Regional Rural Banks (RRBs), during five years period are as under:

Particulars	Year Ended 2010	Year Ended 2011	Year Ended 2012	Year Ended 2013	Year Ended 2014
Banking Outlets in Villages					
a) Branches	33,378	34,811	37,471	40,837	46,126
b) Villages covered by BCs <sup>2</sup>	34,174	80,802	1,41,136	2,21,341	3,37,678
c) Other modes	142	595	3,146	6,276	
d) Total	67,674	1,16,208	1,81,753	2,68,454	<b>3,83,80</b> 4
Urban Locations through BCs	447	3,771	5,891	27,143	60,730
Ba	sic Saving Bar	nk Deposit A/c	- branches		
a) No. in millions	60.19	73.13	81.20	100.80	126.00
b) Amt. in billions	44.33	57.89	109.87	164.69	273.30
	Basic Saving E	Bank Deposit /	¶∕c- BCs		
a) No. in millions	13.27	31.63	57.30	81.27	116.90
b) Amt. in billions	10.69	18.23	10.54	18.22	39.00
c	DD facility avai	led in BSBDA	s account		
a) No. in millions	0.18	0.61	2.71	3.92	5.90
b) Amt. in billions	0.10	0.26	1.08	1.55	16.00
KCCs (No. in millions)	24.31	27.11	30.24	33.79	39.90

Source RBI. "Rural" areas are defined as those centres which have population of less than 10,000. USSD- Unstructured Supplementary Service Data proposed to be launched by NPCI <sup>2</sup>One BC can cover more than one village

- b. The statistics show that there is substantial progress towards opening of accounts, providing basic banking services during the recent years as indicated above. However, it is essential that all the sections be financially included in order to have financial stability and sustainability of the economic and social order.
- c. According to World Bank Findex Survey (2012) (http://www-wds.worldbank.org/ external/default/WDSContentServer/IW3 P/IB/2012/04/19/000158349 201204190 83611/Rendered/PDF/WPS6025.pdf), only 35% of Indian adults had access to a formal bank account and 8% borrowed from a formal financial institution in last 12 months. The miniscule number suggests an urgent need to further push the financial inclusion agenda to ensure that people at the bottom of the pyramid join the mainstream of the formal financial system.
- **Recent Important Guidelines on Financial Inclusion:**
- 2006: In January, banks were allowed to enlist non-profit Bank Mitr (Business Correspondent) as agents for delivery of financial services, acting in the capacity of 'last-mile infrastructure'.
- 2008: In April, it was determined that BCs should be located not more than 15 kilometres from the nearest bank branch, so as to ensure their adequate supervision. This was a very restrictive rule that severely limited the expansion of this model.
- 2008: The RBI issued operative guidelines for mobile banking and amended the same in December 2009 to ease the various transaction limits and security norms.
- 2009: Individual for profits were allowed to participate as BCs, and this category included kirana store, gas stations, PCOs etc. Further, BCs were allowed to operate up to 30 kilometres from the nearest bank branches.
- 2009: Banks were allowed to apply 'reasonable' service charges from customers to ensure viability of the BC model, and to pay a 'reasonable' commission/fee to the

BCs to incentivize them.

- 2010: In June the RBI and TRAI were able to reach an initial agreement regarding the rollout of mobile banking, whereby TRAI would deal with all interconnection issues and RBI would handle the banking aspects such as KYC checks, transaction limits etc.
- 2010: In September, all companies listed under the Companies Act (1956) were allowed to act as BCs, with the exception of non-bank financial companies.
- 2010: The same directive determined that the distance rule was open to and optional relaxation in certain cases, based on the decision of the State Level Bankers' Committees.
- However, document verification falls under the domain of the banks, to ensure adherence to KYC norms. This does slow down the account opening process.
- 2011: In January, TRAI announced its intent to fix mobile tariffs for financial services as against their current market pricing, with a view to ensuring affordability.
- 2011: RBI issued guidelines for opening Aadhaar Enabled Bank Accounts to facilitate routing of MGNREGA wages and other social benefits in to the accounts using EBT.
- 2012: RBI permitted Aadhaar letter as a proof of both Identity & Address for the purpose of opening of bank Accounts
- 2012: Gol introduced Sub Service Area (SSA) approach for opening of banking outlet and for Direct Cash Transfer.
- 2012: Aadhaar Payment Bridge System (APBS) was introduced for centralised credit of Social Benefits.
- Guidelines on Direct Benefit Transfer issued by Gol.
- 2013: To ease the account opening process RBI permitted to use e-KYC.
- TRAI issued guidelines on USSD based mobile banking services for FI.
- 2014: RBI issues guidelines for scaling up of Business Correspondent model.





# MISSION MODE OBJECTIVES (6 PILLARS)

#### 4. Mission Mode Objectives

#### (6 Pillars):

PMJDY to be executed in the Mission Mode, envisages provision of affordable financial services to all citizens within a reasonable distance. It comprises of the following six pillars:-

- a. Universal access to banking facilities: Mapping of each district into Sub Service Area (SSA) catering to 1000-1500 households in a manner that every habitation has access to banking services within a reasonable distance say 5 km by 14<sup>th</sup> August, 2015. Coverage of parts of J&K, Himachal Pradesh, Uttarakhand, North East and the Left Wing Extremism affected districts which have telecom connectivity and infrastructure constraints would spill over to the Phase II of the program (15<sup>th</sup> August, 2015 to 15<sup>th</sup> August, 2018)
- b. Providing Basic Banking Accounts with overdraft facility and RuPay Debit card to all households: The effort would be to first cover all uncovered households with banking facilities by August, 2015, by

- opening basic bank accounts. Account holder would be provided a RuPay Debit Card. Facility of an overdraft to every basic banking account holder would be considered after satisfactory operation / credit history of six months.
- c. Financial Literacy Programme: Financial literacy would be an integral part of the Mission in order to let the beneficiaries make best use of the financial services being made available to them.
- **d. Creation of Credit Guarantee Fund:** Creation of a Credit Guarantee Fund would be to cover the defaults in overdraft accounts.
- e. Micro-Insurance: To provide micro- insurance to all willing and eligible persons by 14<sup>th</sup> August, 2018, and then on an ongoing basis.
- f. Unorganized sector Pension schemes like Swavalamban: By 14<sup>th</sup> August, 2018 and then on an ongoing basis.

Under the mission, the first three pillars would be given thrust in the first year.



# TIMELINE FOR FINANCIAL INCLUSION PLAN



### 5. Timeline for Financial Inclusion Plan:

Comprehensive Financial Inclusion of the excluded sections is proposed to be achieved by 14<sup>th</sup> August, 2018 in two phases as under:

#### Phase I (15<sup>th</sup> Aug, 2014 - 14<sup>th</sup> Aug, 2015)

- Universal access to banking facilities in all areas except areas with infrastructure and connectivity constrains like parts of North East, Himachal Pradesh, Uttarakhand, J&K and 82 Left Wing Extremism (LWE) districts.
- Providing Basic Banking Accounts and RuPay Debit card which has inbuilt accident insurance cover of ₹ I lakh. Aadhaar number will be seeded to make account ready for DBT payment.
- Financial Literacy Programme

#### Phase II (15<sup>th</sup> Aug, 2015 - 14<sup>th</sup> Aug, 2018)

- Overdraft facility up to ₹ 5000/- after six months of satisfactory operation / history
- Creation of Credit Guarantee Fund for coverage of defaults in A/Cs with overdraft limit up to ₹ 5,000/-.
- Micro Insurance
- Unorganized sector Pension schemes like
   Swavalamban

Some of the Phase II activities would also be carried out in Phase I. In addition, in this phase, coverage of households in hilly, tribal and difficult areas would be carried out. Moreover, this phase would focus on coverage of remaining adults in the households and students.



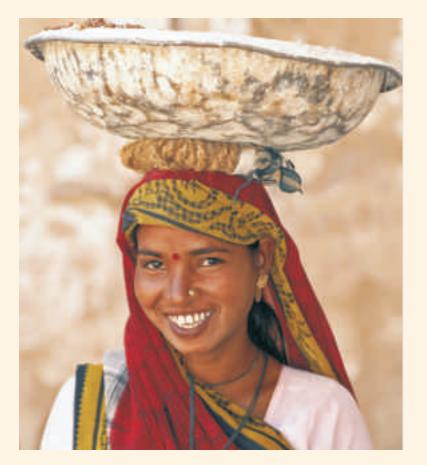
# STRATEGY FOR ACHIEVEMENT OF OBJECTIVES

## 6. Strategy for achievement of objectives:

- In order to achieve the above objectives, a broad collaborative strategy with all stake holders is proposed. It is proposed to encourage Public-Private partnerships. Moreover, inter-department convergence and synergies will be gainfully utilised. The existing rural infrastructure of post offices having Gramin Dak Sewaks would be optimally utilized to become Bank Mitr (Business Correspondent) of the Banks. One of the key strategies will be deployment of online fixed point Bank Mitr (Business Correspondent) to deliver basic banking services near to the customer doorstep. There are 1.26 lakh Common Service Centres, out of which only 12,000 are BCs of the Banks.
- The strategy is to take forward the Bank Mitr (Business Correspondent) model for expansion of banking services by

modifying it to ensure both operational flexibility and viability of the Bank Mitr (Business Correspondent). Technological innovations like RuPay card and mobile banking would be made use of. Banks will use the RBI's scheme for subsidy on rural ATMs and UIDAI's scheme for subsidy on micro ATMs to augment their resources at the village level.

Convergence with the National Rural Livelihood Mission (NRLM) in rural areas and National Urban Livelihood Mission (NULM) in urban areas would be sought for in covering each household with bank accounts. The expansion plans of the Department of Telecom to provide telecom connectivity in difficult areas would be effectively utilized for the provision of banking facilities in these areas. Department of Telecom has been requested to ensure that problems of poor and no connectivity are resolved on priority.



## IMPLEMENTATION OF PRADHAN MANTRI JAN-DHAN YOJANA (PMJDY) IN MISSION MODE



#### 7. Implementation of Pradhan Mantri Jan-Dhan Yojana (PMJDY) in Mission Mode :

7.1 Reaching out - Network expansion and geographical coverage of the banks:

The first and basic pillar of PMJDY is the expansion of banking network of the country to reach out to the financially excluded segments of the population.

7.1.1 Bank Branches & ATMs: In the year 2013-14, the Public Sector Banks (PSBs) set up 7840 branches across the country of which about 25% were in rural areas. More than 40,000 ATMs were also set up pursuant to the Budget announcement of 2013-14 of providing an ATM at every branch.

The present banking network of the country (as on 31.03.2014) comprises of a bank branch network of 1.15.082 and an ATM network of 1,60,055. Of these, 43,962 branches (38.2%) and 23,334 ATMs (14.58%) are in rural areas and the remaining in semi-urban and metropolitan areas. In the year 2014-15, the Public Sector Banks propose to set up 7332 branches and 20,130 new ATMs. However, given the staff constraints of banks and the viability of opening full fledged branches in rural areas, the demands for branch expansion far exceed the supply. The efficient and cost effective method to cover rural areas is by way of mapping the entire country through Sub Service Area (SSA) approach and deploying fully enabled online fixed point Bank Mitr (Business Correspondent) outlets. Public Private Partnerships in this area shall facilitate the process and promote efficiency and pace of coverage.

7.1.2 Swabhiman Villages: In the year 2011-12, Banks covered more than 74,000 villages, with population more than 2,000 (as per 2001 census), with banking facilities under the "Swabhimaan" campaign. Looking to viability of each centre, banks would strive to set up a brick and mortar branch with minimum staff strength of I+I or I+2 in 74,351 villages having population of 2000 or more which were covered by BCs in the earlier campaign. This can be done in a phase manner in a period of 3-5 years.

7.1.3 Mapping Sub Service Areas (SSAs): Under the present plan, all the 6 lakh villages across the entire country are to be mapped according to the Service Area of each Bank to have at least one fixed point Banking outlet catering to 1000 to 1500 households, called as Sub Service Area (SSA). Villages with Panchayat offices can be made the nodal point. This approach was tried in 121 DBT districts and the entire mapping resulted in creation of 30,855 SSAs. Of these, 30,751 SSAs were saturated with banking facilities. It is estimated that across the country there would be about 1.3 lakh SSAs of which under the present campaign, about 0.8 lakh would already be covered by banking facilities and about 50,000 new SSAs would need to be covered. Moreover, there are more than 1.40 lakh BCs of Public Sector Banks and Regional Rural Banks in the rural areas. Public Sector Banks have estimated to set up about 31,846 SSAs in order to cover the entire geography of the country. In addition the Regional Rural Banks have estimated to set up another 14,216 SSAs to complete the SSA coverage. This translates to a target of coverage of 46,162 SSAs. Considering the possibility of some field level data mismatches, a conservative estimate of coverage of 50,000 SSAs is being planned for, under the present campaign. However, actual field experience suggests that many of these are not functional. It is estimated that 75,000 replacements of non functional BCs would be required. There are around 1.26 lakh network of Common Service Centres (CSC) in the country, out of which 12,284 centres are working as banking BC outlets. All the remaining CSCs are proposed to be enabled as BC outlets, for banks.

7.1.4 Coverage of SSAs: It is proposed that SSAs shall be covered through a combination of banking outlets i.e. branch banking and branch less banking. Branch banking means traditional Brick & Mortar branches. These branches are manned by Bank staff and offer complete banking services including third party payments and processing of loan applications. Branchless banking comprises of fixed point Bank Mitr (Business Correspondent), who act as representatives of Bank to provide basic banking services i.e. opening of bank accounts, cash deposit, cash withdrawal, transfer of funds, balance enquiries and mini statement facility. Besides, they also provide value added additional services to the bank. Villages without Brick and Mortar branches of banks would be covered by fixed location Bank Mitr (Business Correspondent) outlets preferably at the panchayat office/bus station/local market. The Bank Mitr (Business Correspondent) may cater to the neighbouring villages in his area on pre defined time and days. The working and visit timing would be prominently displayed at his place of working. Every habitation will have access to banking services within 5 km by August, 2015, except parts of J&K, Himachal Pradesh, Uttarakhand, North East and the 82 Left Wing extremism affected districts which have telecom connectivity and infrastructure constraints. RBI had directed Banks to cover all villages by March, 2016. This task would now need to be preponed to August, 2015, except the hilly, tribal, desert and difficult areas having challenge of Telecom connectivity.

7.1.5 Urban Financial Inclusion: As per Census 2011, there were 7.89 crore Urban households out of which 5.34 crore households were availing banking services. As on 31<sup>st</sup> March, 2014, the Banking network has 71,120 branches and 1,36,721 ATMs in urban, semi-urban and metropolitan areas. In Urban areas too, the Banks would engage Bank Mitr

(Business Correspondent) wherever required. The exact number of uncovered households at present is not available with Banks but is estimated to be about 1.5 crore. In the Urban centres of the district, the Lead District Managers (LDMs) would be responsible to coordinate with all available banks in the centre to cover all households. The Urban centre saturation would be measured by opening at least 150% accounts of the Urban households in that centre as per Census 2011.

7.1.6 Working of Bank Mitr (Business Correspondents): The Bank Mitr (Business Correspondent) outlets (in both rural and urban areas) would be fully equipped with the required infrastructure including the computers and other peripherals like Micro ATM, Bio-metric scanners, Printer, Web cam and internet connectivity. Bank Mitr (Business Correspondent) need to carry out online transactions for which internet connectivity is essential. However, as per the present status there may be certain connectivity related issues particularly in hilly and tribal areas of the country which need to be addressed immediately. Hence, there would be a committee consisting of various stakeholders including BSNL to sort out technology related issues. Each Bank Mitr (Business Correspondent) would be given proper training about basic banking, insurance and pension products and also on customer handling. Adequate compensation to the Bank Mitr (Business Correspondent) would be ensured for enabling him to provide uninterrupted services particularly in the difficult rural and remote areas. The suggested remuneration to reach the last mile Bank Mitr (Business Correspondent) would be at least ₹ 5,000/- pm comprising of fixed amount and additional transaction/ activity based variable component. While deciding upon the remuneration structure it would be ensured that the costs on rent, electricity, internet, travelling etc. are also accounted for.

- 7.1.7 Eligibility for Bank Mitr (Business **Correspondent):** Individuals like unemployed youth & entities like retired bank employee, retired teachers, retired Government / Military personnel, etc., kirana shops, PDS, PCOs, CSCs, NGOs/MFIs and section 25 companies, Self Help Groups (SHG), Civil Society Organisations, agents of small saving schemes of Gol, individual petrol pump owner, authorized functionaries of SHG, non deposit taking NBFCs, Post Offices/Postman/Gramin Dak Sewak, cooperative societies or other eligible individuals/entities allowed by RBI from time to time etc may be engaged as Bank Mitr (Business Correspondent). Unemployed youth in villages should be encouraged to work as Bank Mitr (Business Correspondent), subject to fulfilling other eligibility conditions. There would be a dress code with a specified colour for the Bank Mitr (Business Correspondent). The dress of Bank Mitr (Business Correspondent) will constitute Jacket, Cap & Bag. The dresses would carry the Mission logo as well as the logo of the bank. Regular and timely payment to the Bank Mitr (Business Correspondent) for the services rendered by them would be the key factor in ensuring their continuance at the village level.
- 7.1.8 All Banks to put in place scheme of finance to the Bank Mitr (Business Correspondent) with a minimum amount of ₹ 50,000/- for equipment, ₹ 25,000/for working capital and ₹ 50,000/- for vehicle loan. A scheme is suggested in Annexure 7.
- 7.1.9 Suggested variants of the Bank Mitr (Business Correspondent) structure could be :
- 7.1.9.1 Individual Bank Mitr (Business Correspondent) deployed directly by the Bank.
- 7.1.9.2 Utilising the network of Common Service Centres (CSC).

- 7.1.9.3 Through Corporate BC Companies i.e. through private participation. While this system has advantages of administration and centralised control for the Banks and also insulates them against several threats, but many times these players turn up in exploitation of the last mile delivery agents (Bank Mitr).
- 7.1.9.4 While engaging the Corporate BC Companies the remuneration structure for the agents deployed by them and time line for their payment would be ensured by the respective banks.
- 7.1.10 Mobile Banking: The Inter-Ministerial group on delivery of basic financial services through a comprehensive frame work envisaged the creation of "Mobile and Aadhaar linked Accounts" by Banks. The basic financial transactions on these accounts can be executed through a mobile based PIN system using "Mobile Banking PoS". Mobile banking through mobile wallet was launched in 2012. Under this service. RBI has authorized 3 telcos and 5 non-telcos to launch this service. Three Telcos. Airtel under brand name Airtel Money, Vodafone under Brand name Vodafone m-pesa and Idea vide Idea Money are active in the space. They control over 80,000, 70,000 & 8,000 agents respectively. Around 60% of these Bank Mitr (Business Correspondent) are in rural areas. Mobile wallet service provided by commercial banks e.g., ICICI in case of m-pesa service used for money transfer, bill payment and cash withdrawals. The customer base of customers availing such services is around 70 lakhs. Mobile telephony and prepaid wallets would also



be utilized for coverage of households under the Financial Inclusion campaign.

- 7.1.11 National Unified USSD Platform (NUUP): USSD based mobile banking can work on all GSM handsets (93% of current 900 mn). Through USSD mobile banking services like Balance Inquiry, Mini Statement and Fund transfer will be provided. NPCI to provide Gateway for all the banks with single short code -\*99#. Currently, all smart cell phone already enabled to use mobile banking application and basic cell phones are being enabled now under this platform. USSD based mobile banking services is proposed to be launched on 28<sup>th</sup> August, 2014. The services will be provided by 40 banks initially and will be joined by 100 banks. Agreement has already been done with I I telecom service providers.
- Summary of Action Points: •
- o Map the entire country with SSAs: Identification of SSAs at the district level through the District Level Coordination Committees (DLCCs) has already been completed.
- o Allocation of SSAs to different banks has also been done.
- o Looking to viability of each centre, banks would strive to set up a brick and mortar branch with minimum staff strength of I+I or I+2 in 74,351 villages having population of 2000 or more which were covered by BCs in the earlier campaign. This can be done in a phase-wise manner over a period of 3-5 years.
- o Monitoring and follow up through a portal of the Department of Financial Services (DFS), which would capture the progress made in setting up these SSAs.

### 7.2 Opening of Basic Saving Bank Account of every adult citizen:

The second pillar of this plan envisages providing basic bank accounts (Basic Saving Bank Deposit Account - BSBDA with zero balance) to all adult citizens starting with coverage of all households. The Financial Inclusion campaign in the past has targeted

opening of basic savings accounts. As per RBI estimates, by March 2014, 242 million basic savings accounts were opened (http://www.rbi.org.in/scripts/BS SpeechesV iew.aspx?ld=862).

- Census 2011 estimated that out of 24.67 crore households in the country, 14.48 crore households had access to banking services. Public Sector Banks (PSBs) have estimated that by 31.05.2014, out of the 9.17 crore rural households which were allocated to them, about 5.23 crore households have been covered (Bank wise details are in Annex 5). This leaves about 3.94 crore rural households to be covered by PSBs. In addition, the Regional Rural Banks (RRBs) have also covered about 1.99 crore households out of the 3.97 crore households allocated to them, which leaves 1.98 crore households to be covered by them.
- Putting the PSBs and RRBs numbers together implies that about 5.92 crore rural households are yet to be covered. Considering field level data mismatches in some instances, it is estimated that there are about 6 crore uncovered households which would need to be covered in the rural areas.
- In addition, account opening of uncovered households in urban areas would also be required. At a conservative estimate, about 1.5 crore uncovered households, would need to be covered in urban areas.

As per Nandan Nilekani Report of the Task Force on Aadhaar Enabled Unified Payment Infrastructure, Feb 2014: "Another class of customer (largely rural, low-income, uneducated) have been issued smart cards that are operated through Bank Mitr (Business Correspondent). This innovation through the use of technology made it possible to bring banking services to un-served areas and un-served population for the very first time. However, this innovation has also created proprietary technology islands, where consumers cannot access their bank account through other channels. The inconvenience of the channel often leads

customer to withdraw all the money in their account." In order to ensure that this does not happen in the present mission, inter operability of the payments will be ensured both through the debit card and through Aadhaar Enabled Payments at the Bank Mitr (Business Correspondent) Outlet as and when the reach of Aadhaar extends to a substantial part of the country.

In the past, it was seen, that many of the accounts opened did not have sufficient number of transactions for banks to find them viable. This was because these accounts were being opened in isolation without proper linkages. Under the present plan, this anomaly is proposed to be removed by its six pillar approach. Moreover, the accounts will also be ATM enabled to get the benefits of flexibility. The approach under this pillar of the campaign would be as follows:

- 7.2.1 Opening of SB account with zero balance (BSBDA). For ease of opening of accounts Banks would be advised to take benefit of e-KYC approach. Those banks who have not activated the e-KYC facilities would need to incorporate the same upto the BC level.
- 7.2.2 In order to cut down time on account opening, under the campaign, a one page account opening form has been designed which may be seen at Annexure 8. All Banks will make suitable amendments in their account opening forms immediately.
- 7.2.3 Each SB account holder would be given ATM/Debit (RuPay) card. In the country there are estimated 13.8 crore agriculture land holders, out of which KCC have been provided to 10.2 crore land owners/agriculturist. In the present campaign endeavour shall be made to provide all KCC holder with RuPay KCC card and non agriculturist may be provided with RuPay debit card. The card will have inbuilt accident insurance of ₹ I lakh.
- 7.2.4 It has been ascertained from National Payments Corporation of India (NPCI) that the RuPay cards to be issued do not

have a production/operationalization constraint and the manufacturing capacity is estimated to be about 18 lakh per day. The personalization capacity available is also 7.75 lakh per day.

- 7.2.5 The network of Cooperative/Urban Cooperative Banks which are on CBS would also be used for account opening, of uncovered households.
- 7.2.6 This account would be linked with the Aadhaar number of the account holder and would become the single point for receipt of all Direct Benefit Transfers (DBT) from the Central Government / State Government / Local Bodies. Presently the Direct Benefits Transfer scheme under LPG/Gas delivery has been stopped and the Dhande committee appointed to study the scheme has submitted its report. The other Government schemes under DBT are continuing but the Government Departments are yet to pay the commission due to Banks. No commission has been agreed to in the DBT for LPG by the Department of Expenditure (DoE) on the argument that these are normal operations for the Banks while the 2% commission in other schemes is to compensate banks for the Bank Mitr (Business Correspondent). Department of Financial Services (DFS) has taken up the matter with DoE arguing that Banks have to do substantial other works in operationalizing the scheme including dealing with customer grievances but there has been no result of these efforts. This anomaly would need to be corrected in order to ensure complete buy-in of the banks for the DBT schemes. The DBT in LPG which was the largest of all DBT schemes would need to be re-started.
- 7.2.7 There would be a convergence with the efforts of UIDAI to enroll beneficiaries for Aadhaar number during account opening. The eID numbers so generated during this campaign will be captured in the bank accounts opened. As and when the UID

numbers get generated, the eID will be replaced by the UID number.

- 7.2.8 It is proposed that DBT including DBT in LPG should be pursued to make the programme of financial inclusion a success. The list of DBT schemes is given in Annexure - 6.
- 7.2.9 A McKinsey (2011) study estimated that connecting every Indian household to a digital payment system and automating government payment flows can save \$22 billion a year, 80% of it from reduced leakages.
- 7.2.10 Each account holder would be provided financial literacy sessions on how to manage his/her money and credit facilities.
- 7.2.11 The Accounts would be opened in camp mode to ensure that account may be opened for all eligible residents in time bound manner and there after account opening process to take place in ongoing basis. The dates / day of the camp to be announced in advance through adequate and effective publicity locally available. The camps would be organised in coordination with the Government & Bank officials. In each of the camp Bank Mitr (Business Correspondent) & Bank official/s to ensure availability of sufficient AOFs and other stationary for opening of account.
- 7.2.12 Bank may be required to hold more than one camp in each village till 100% saturation level is achieved in that village.
- 7.2.13 Convergence with the efforts of the National Rural Livelihoods Mission (NRLM) would be sought in order to open bank accounts for the Self Help Group (SHG) members.
- 7.2.14 The Central Provident Fund Commissioner (CPFC) has been directed to get bank accounts opened for all members of the EPFO as part of Universal Account Number (UAN) exercise and financial inclusion policy of the Govt. of India for flow of funds through the accounts. The CPFC shall be

launching special campaign for opening of bank accounts of all its members during the months of August and September, 2014, till March, 2015. For opening of bank accounts under Pradhan Mantri Jan-Dhan Yojana of all uncovered households, it has been decided that for better coordination with the Employee Provident Fund Organisation (EPFO), the SLBCs may co-opt Additional Provident Fund Commissioner (PFC)/RPFC Gr.I as its members. LDMs would also co-opt a representative of EPFO as members of the District Level Bankers' Committee and organise camps at the Provident Fund establishments.

- 7.2.15 Overdraft (OD) up to ₹ 5,000/- would be provided to the customers after six months of satisfactory performance of saving/credit history. This OD facility would be covered by the Credit Guarantee Fund proposed to be created by the Government which is further described in section 7.4 of this document. The Rate of Interest on these accounts is proposed @ base rate + 2% or 12% whichever is lower (Including the fees to be paid to Credit Guarantee fund). All Government benefits to flow into this account - facilitating servicing of interest & reducing the chances of account becoming dormant.
- 7.2.16 Banks will carry out a ground survey within three months of the start of the campaign for exact report on coverage of households with banking facilities.
- 7.2.17 Whenever all the households of a district is provided with bank account, the District Magistrate will issue a certificate to this effect and District will be declared 100% covered. Similarly, in states where all the districts are covered will be declared as 100% covered state.
- **Summary of Action Points:**
- o About 6 crore bank accounts will be required to be opened in rural areas.
- o In addition, about 1.5 crore bank

accounts for the urban people not having bank accounts would need to be opened.

- o Identification of people without any bank account
- o Re-activation of dormant accounts
- Opening of bank accounts at village level 0 in camp mode
- o Opening of bank accounts in urban areas in camp mode
- o RuPay debit card will be provided to all non KCC account holders. For KCC beneficiaries, manual pass book based system would be replaced by RuPay ATM enabled cards. Focus will be to provide Personalised Cards with Name of the Customer & Aadhaar number.
- o Using mobile banking for low end phones to facilitate withdrawal, payments and transfer of money through Banks.
- o In addition, the mobile wallet would be used to deepen financial inclusion.
- 7.3 Financial Literacy and Credit **Counselling (FLCC) - Establishing** adequate number of Financial Literacy Centres (FLC) & Mechanism to increase financial literacy among the financially excluded sections:

This important pillar focuses on preparing the people for financial planning and availing credit. It has been seen from the experience of microfinance firms as well as Self Help Groups (SHGs) that before availing credit, people need to be made aware of the advantages of access to formal financial



system, savings, credit, importance of timely repayments and building up a good credit history. One of the major mode for disseminating financial literacy is the establishment of Financial Literacy Centres (FLCCs) which provides free financial literacy/education and credit counselling. As per RBI, 718 Financial Literacy Centres (FLCs) have been set up as at end of March, 2013. A total of 2.2 million people were made aware through awareness camps / choupals, seminars and lectures during 2012-13. However, most of these FLCs have not been set up in rural areas. The present plan aims to expand the FLCCs to the block level. The focus would be on availing credit and coming out of the exploitation by informal financial system:-

- 7.3.1 Financial literacy is a prerequisite for effective financial inclusion, which will ensure that financial services reach the unreached and under-reached sections of the society. Financial markets now offer complex choices to consumers, but literacy is essential for consumers to make informed choices. Informed choices will help in demand generation of the financial services.
- 7.3.2 In countries with diverse social and economic profile like India, financial literacy is particularly relevant for people who are resource-poor, who operate at the margins and are vulnerable to persistent downward financial pressures. With no established financial awareness, the un-banked poor are pushed towards expensive alternatives.
- 7.3.3 India is among the world's most efficient financial markets in terms of technology, regulation and systems. Financial literacy is most important for India as it is a developing country with problem of poverty in addition to illiteracy and population. Financial literacy is considered an important adjunct for promoting financial inclusion and ultimately financial stability of the global economy. In India, the need for financial literacy is even greater considering the

low levels of literacy and the large section of the population, remaining out of the formal financial set-up.

- 7.3.4 While savings as a percentage of GDP in India is fairly good, where the savings are invested is a cause for concern. Further, only a minority of Indians are covered by mandated, and/or government financed social security schemes and social safety nets. We need to convert a country of savers into a nation of investors. Everyone saves money for future needs but the approach most of the time is to save surplus money without preparing household budgets & without prioritizing personal needs.
- 7.3.5 Impact of financial illiteracy: Recent experiences in the microfinance arena have shown that poor people take loans that they have no capacity to service. Farmers have also taken loans that they have not been able to repay. Many have been driven to suicide because of debt problems. Unless financial literacy goes hand in hand with financial inclusion, instead of helping the poor, they may be put into more trouble.
- 7.3.6 National Institute of Securities Market (NISM) has set up National Centre for Financial Education (NCFE) with the support of all the financial sector regulators in India: RBI, SEBI, IRDA, PFRDA and FMC, to further the cause of financial literacy and inclusion in India in a collaborative manner. Role and functionality of NCFE would be strengthened.
- 7.3.7 RBI has a scheme of "Depositor Education & Awareness Fund Scheme 2014", which is created out of unclaimed money of the depositors, 10 years and above. Part of this fund may be utilised to increase financial literacy awareness. RBI would be consulted for utilizing the amount.
- 7.3.8 A convergence with the National Rural Livelihood Mission (NRLM) of Ministry of Rural Development and National Urban Livelihood Mission (NULM) of the

Ministry of Housing and Urban Poverty Alleviation (HUPA) would be sought to achieve the objective of Financial Literacy. NGOs working with NRLM and NULM may be utilized for this purpose.

- 7.3.9 It is proposed to provide basic financial literacy including operating an ATM card and benefits of the repayment of the overdraft due during the camps to be conducted for account opening.
- 7.3.10 It is proposed to set up Financial Literacy cells in rural branches.
- 7.3.11 The Financial Literacy literature would be standardised by Indian bank Association (IBA). This would then need to be converted to vernacular language for dissemination.
- 7.3.12 JLGs & SHGs will assist in financial literacy dissemination. It will be responsibility of District Development Manager (DDM) of NABARD to monitor financial literacy campaign by JLGs/SHGs. The Chief General Manager of NABARD will be responsible for such monitoring at State level.
- **Summary of Action Points:**
- Revamping and expansion of FLCCs upto 0 the block level to increase its scope
- o Finalizing the course material in consultation with all stake holders
- o Effective use of technology for training through Video Conferencing
- o Monitoring and follow-up

#### 7.4 Credit Guarantee Fund:

The fourth pillar of this plan is the creation of a Credit Guarantee Fund. It is proposed to be housed in National Credit Guarantee Corporation (NCGC). As per RBI estimates, up to March 2014, 5.90 million Basic banking accounts availed Over Draft facility of ₹16 billion (These figures respectively, were 3.92 million and 1.55 billion in March, 2013). However, considering that 242 million such accounts were opened by March, 2014, the Over Draft facility has been availed in a very small fraction of these accounts. Reasons for this can be:

- Cap of ₹ 2,500/- for each account that too on select basis
- Perceived defaults in such accounts by Banks made them shy of lending
- 7.4.1 Provision of overdraft up to ₹ 5,000/- as is projected to have multi dimensional benefits like:
- 7.4.1.1 This exigency fund shall be a great support for poor borrower in meeting out their basic needs like health, farming etc. The idea is to bring out people from the clutches from the money lender in both rural and urban areas.
- 7.4.1.2 Learning to manage this account shall be the first step to larger dosage of credit by creating their credit history. It shall help the banks also in credit appraisal for his future needs.
- 7.4.1.3 Provision of up to ₹ 5,000/- as overdraft is provided after 6 months of satisfactory operation / saving / credit history (it is a credit and not grant).
- 7.4.1.4 Banks can consider customers having good credit history for more than one year eligible for higher credit limits.
- 7.4.2 The present plan proposes to create a credit guarantee fund with a corpus of ₹1,000 crores to start with, to provide guarantee against defaults in over drafts in basic banking accounts. As per 2013 estimates there are 18.2 crore basic banking accounts and it is estimated that by the end of the campaign another 7.5 crore accounts would get added. Out of about 25 crore households, 12 crore are KCC holders. Therefore, for remaining 13 crore households, an overdraft of up to ₹ 5000 in each of these translates to a total of ₹ 65,000 crore. Assuming 2/3<sup>rd</sup> of the households avail overdraft, amount will be ₹43,000 crore. Using a 1:10 leverage ratio we would need ₹ 4300 crore over a period of time. Hence to begin with, it is proposed to start with a corpus of ₹ 1000 crore. This corpus would be budget neutral for the Government of India and would be funded by the Financial Inclusion

Fund (FIF) being maintained by NABARD.

- Summary of Action Points:
- o Setting up the Credit Guarantee Fund

#### 7.5 Micro-Insurance:

The fifth pillar of this plan is to provide microinsurance to the people. Insurance Regulatory and Development Authority (IRDA) has created a special category of insurance policies called micro-insurance policies to promote insurance coverage among economically vulnerable sections of society. The IRDA Micro-insurance Regulations, 2005 defines and enables micro-insurance. A micro-insurance policy can be a general or life insurance policy with a sum assured of ₹50,000 or less.

A general micro-insurance product could be

- Health insurance contract
- Any contract covering belongings such as I. Hut
  - 2. Livestock
  - 3. Tools or instruments or
  - 4. Any personal accident contract

These can be on an individual or group basis.

A life micro-insurance product is:

- A term insurance contract with or without return of premium
- Any endowment insurance contract or
- A health insurance contract

These can be with or without an accident benefit rider and

Either on an individual or group basis

- 7.5.1 There is flexibility in the regulations for insurers to offer composite coverage or package products that include life and general insurance covers together. Micro-insurance business is done through the following intermediaries:
- Non-Governmental Organisations
- Self-Help Groups
- Micro-Finance Institutions

7.5.2 Most of the entities appointed as BCAs,

including companies registered under Companies Act, have also been permitted by IRDA for appointment as Micro Insurance Agents to sell Microinsurance.

- 7.5.3 The micro-insurance portfolio has made steady progress. More and more life insurers have commenced their microinsurance operations and many new products are being launched every year. The distribution network has also been considerably strengthened and the new business has shown a decent growth, although the volume is still small. Microinsurance business is procured largely under the group portfolio. Life Insurance Corporation of India (LIC) contributes the most, both in terms of policies sold and number of micro-insurance agents.
- 7.5.4 With the notification of the IRDA (Micro-insurance) Regulations 2005, by the Authority, there has been a steady growth in the design of products catering to the needs of the poor. The flexibilities provided in the Regulations allow the insurers to offer composite coverage or package products.
- 7.5.5 Bank Mitr (Business Correspondent) mechanism would be enabled to offer micro-insurance products and full coverage of schemes like Aam Admi Bima Yojana.
- Summary of Action Points:
- o Enabling the extension/distribution machinery to offer micro-insurance products and full coverage of scheme like Aam Admi Bima Yojana (Estimated target of 12 cr. families, 4.6 cr. Covered).
- o Aadhaar Enabled Micro Insurance can be printed from CSC location.

### 7.6 Unorganized Sector Pension Scheme - Swavalamban:

The sixth and final pillar of this plan relates to old age income security. Almost 400 million people (more than 85% of the working population in India) work in the unorganized sector. Of these, at least 120 million are

women and the majority had no access to any formal old age income security scheme. Tenuous labour market attachment, intermittent incomes, poor access to social security renders the unorganized workers highly vulnerable to economic shocks during their working lives.

The Swavalamban scheme is a historic initiative launched by the Government of India in October 2010 to address the old age income protection need of the hitherto unaddressed unorganized/informal sector workers. The objective of the scheme is to encourage the informal sector workers to save small amounts during their working years to enable them to draw a pension in their old age. The Swavalamban scheme uses cocontributions from the Government of India to incentivize and mobilize savings.

#### **Benefits under the Swavalamban Scheme:**

- The scheme is open to any citizen of India in the unorganized sector, aged between 18 to 60 years. A person is deemed to be in the unorganized sector if he/she is not in regular employment of the central/state government or an autonomous body/CPSU having employer assisted retirement scheme, or is not covered by any social security scheme.
- The Government of India contributes ₹ 1000 p.a for a stipulated period to all eligible NPS Swavalamban accounts where the subscriber deposits a minimum of ₹ 1000 to maximum of ₹ 12000 p.a. The benefit of the Government of India co-contribution is presently available up to 2016-17
- Subscribers can exit at the specified age, at which point the built up corpus is given to the subscriber partly as a lump sum and partly as an annuity.
- The Scheme is regulated and managed by the PFRDA (Pension Fund Regulatory and Development Authority) which is a statutory Body set up by an Act of Parliament.
- Swavalamban is a low cost, feature

optimized model which works on the sophisticated architecture of the National Pension System and is completely IT enabled, has Professional Fund Managers for investment of funds and follows prudential investment guidelines to safeguard the interests of subscribers.

 A number of State government entities in states like Andhra Pradesh, Karnataka, Jharkhand, Haryana, Chhattisgarh, Government of NCT of Delhi, Assam, Bihar and Rajasthan have adopted the scheme for different subscriber groups and some of these are also making additional co-contributions to the beneficiaries of Swavalamban accounts.

#### How to join Swavalamban:

- NPS/Swavalamban is operated through grass root level intermediaries called 'Aggregators' who provide the interface between the subscriber and the NPS architecture. They are responsible for providing services to the subscribers on the ground as per PFRDA regulations. The 79 aggregators include interalia all Public Sector Banks, several State governments entities, MFIs etc with over 80000 registered points of contact called NLCCs.
- PFRDA registers these Aggregators after a stringent due diligence procedure.
- The incentive for providing services under NPS/Swavalamban is borne by the Government of India.

## Performance of the NPS Swavalamban scheme:

- The scheme has met with an overwhelming response, showing a CAGR of 75 per cent in the four years of operation.
- Aanganwadi workers, ASHA workers, Construction workers, Women's SHGs etc. have joined the scheme in large numbers.
- The total number of unique subscribers to the scheme has crossed 2.7 million .
- Almost I.6 million subscribers have

received Swavalamban co-contribution during FY 2013-14.

- More than 50 per cent of the eligible subscribers are below the age of 40, and over 70 per cent are women, hence the scheme has managed to target the appropriate subscriber base for a long term defined contribution pension scheme.
- As against a total government cocontribution of ₹ 363 crores till March 2014, subscribers' own contribution has been ₹ 564 crores i.e. the scheme has managed a multiple of 1.6 times the government investment in aggregating the small savings of the unorganized sector and directing it to old age income security.
- A total of 3,01,980 subscribers during 2010-11, 6,43,979 subscribers during 2011-12 and 11,01,079 subscribers during 2012-13 have been benefitted. Till the financial year 2013-14, 15,94,790 subscribers could be benefitted.
- The Bank Mitr (Business Correspondent) would be used to expand the coverage.

#### For Facilitation to learn more / join NPS Swavalamban

Contact: Call Center - 1800 110 708 Send an SMS: Type NPS and SMS it to 56677 (Standard charges apply) Visit the website: www.pfrda.org.in

#### • Summary of Action Points:

- o Use the extension/distribution mechanism for full coverage under pension scheme like Swavalamban
- o Estimated 35 cr. unorganised labour in the country. 15.94 lakhs subscribers enrolled till 31.03.2014

# ROLE OF TECHNOLOGY IN FINANCIAL INCLUSION



#### 8. Role of Technology in Financial Inclusion

- I. Technology and financial inclusion are the popular coinage in banking parlance in the country. Main hurdle in financial inclusion so far has been large numbers and low volumes, translating into unaffordable costs. The only way to bring down the cost to an affordable level and to improve the reach to the farthest / remotest corner of the country is by effectively leveraging the Technology.
- 2. In order to make available the banking facilities across the length and breadth of the country, latest technological products like e-KYC, IMPS, AEPS, mobile banking etc. have the potential to emerge as a game changer in terms of costs, convenience, and speed of reach. Business models of banks, telecom operators and other stakeholders need to converge.
- 3. Under the guidance of RBI various organisations like National Payments Corporation of India (NPCI), Institute for Development & Research in Banking Technology (IDRBT) etc. are contributing

significantly in bringing new technology based products.

- Reserve Bank has, thus, been actively involved in harnessing technology for the development of the Indian banking sector over the years. A major technological development in banking sector is the adoption of the Core Banking Solutions (CBS). CBS is a step towards enhancing, customer convenience through, Any-where, Anytime Banking. It is important to leverage this technological advancement to look at areas beyond CBS that can help in not just delivering guality and efficient services to customers but also generating and managing information effectively. The adoption of CBS led to various technological products like NEFT, RTGS, mobile banking, Internet Banking, ATMs, etc. Some of the Technological based products have made significant changes in the banking outreach to the masses are appended below:
- Adopting core banking solution (CBS) by the Banks, including all Regional Rural Banks (RRBs).



- Next, a multi-channel branchless approach using handheld devices, mobiles, cards, micro-ATMs and kiosks can be used.
- Transactions put through such front-end devices are seamlessly integrated with the banks' CBS.
- Implementation of the electronic payment system such as RTGS (Real Time Gross Settlement),
- Electronic Clearing Service (ECS),
- Electronic Funds Transfer (NEFT),
- Cheque Truncation System (CTS),
- Banking transaction by using Mobile phones etc.
- 5. The present plan of the PMJDY under National Mission on Financial Inclusion proposed to use the Technology in a big way to achieve the goal in a time bound manner. Some of the major products are appended hereunder:
- (i) Electronically Know Your Customer (e-KYC)

In the year 2013, RBI permitted e-KYC as a valid process for KYC verification under Prevention of Money Laundering (Maintenance of Records) Rules, 2005. In order to reduce the risk of identity fraud, documentary forgery and have paperless KYC verification, UIDAI has launched its e-KYC services. Under the e-KYC process under the explicit consent of the customer and after his or her biometric authentication from UIDAI data base individual basic data comprising name, age, gender and photograph can be shared electronically with Authorised Users like Banks, which is a valid process for KYC.

The aforesaid process is paperless and has made the account opening of customers having Aadhaar number much easier. Almost all the banks have either adopted this process or in the advance stage of putting the system live. The e-KYC process would be used in large scale for opening accounts in future.

#### (ii) Transaction through Mobile Banking:

The mobile-phone revolution that is transforming the country could also turn into a banking revolution in terms of reach and transaction. Today, the number of mobiles in India is 886 million. The reach of mobile to the remote village and its usage by the common man has become order of the day and it is estimated that around  $1/4^{th}$  of mobile users are residing in villages/small towns. The coverage of mobile phones and the use of such instruments by all section of the population can be exploited for extending financial services to the excluded populations. It enables the subscribers to manage their financial transactions (funds transfer) independent of place and time. The subscriber can approach a retailer of mobile network for withdrawal/deposit of money and the transaction takes place using SMS messages.

The Mobile Banking services are generally available through a java application on Blackberry, Android, iPhones and Windows mobile phones. Various banking services like Funds Transfer, Immediate Payment Services, Enguiry Services (Balance enguiry/ Mini statement), Demat Account Services, Requests for Cheque Book, Bill Payments, etc. may be carried out through mobile banking. There are transaction limits for mobile banking and these services are free of charge. The mobile banking services are also available over SMS.

The basic financial transactions from the Bank accounts can be executed through a mobile based PIN system using "Mobile Banking". Mobile banking through mobile wallet was also launched in 2012. Mobile telephony and prepaid wallets would also be utilized for coverage of households under the Financial Inclusion campaign.

#### (iii) Immediate Payment System (IMPS):

Immediate Payment Service (IMPS) was launched by NPCI on 22<sup>nd</sup> November, 2010. It offers an instant, 24X7, interbank electronic fund transfer service through mobile phones as well as internet banking & ATMs. In the process of remittances across the bank there are four stakeholder i.e. (i) Remitter (Sender), (ii) Beneficiary (Receiver), (iii) Banks & (iv) National Financial Switch - NPCI.

In order to remit fund through IMPS, the sender should use mobile banking to send money, the receiver mobile number should be registered with his bank and the money is credited to receivers account instantly. For registration the Remitter must register for mobile banking and get Mobile Money Identifier (MMID) & Mobile Banking PIN (MPIN) for initiation of a transaction. MMID is a 7 digit number, to be issued by the bank to the customer upon registration and the Beneficiary must Register his/her mobile number with the bank account and get MMID. A remitter can initiate an IMPS transaction by sending an SMS to his bank typing the Beneficiary Mobile Number, Beneficiary MMID and Amount. The receiver will get an SMS confirmation for the credit of his account. Payments Corporation of India (NPCI), is facilitating the Interbank Mobile Payment Service (IMPS).

#### (iv) Micro-ATMs:

Micro-ATMs are biometric authentication enabled hand-held device. In order to make the ATMs viable at rural / semi-urban centers, low cost Micro-ATMs would be deployed at each of the Bank Mitra location. This would enable a person to instantly deposit or withdraw funds regardless of the bank associated with a particular Bank Mitra / Business Correspondent. This device will be based on a mobile phone connection and would be made available to every Bank Mitra / Business Correspondent. Customers would have to get their identity



authenticated and withdraw or put money into their bank accounts. This money will come from the cash drawer of the Bank Mitra / Business Correspondent. Essentially, Bank Mitras will act as bank for the customers and all they need to do is verify the authenticity of customer using customer's UID. The basic transaction types to be supported by micro ATM are Deposit, Withdrawal, Fund transfer and Balance enquiry. Micro-ATM offers one of the most promising options for providing financial services to the unbanked population. Micro-ATMs would have various options of authentication like biometric, PIN based etc. and it would also be used as mobile ATMs to enable transactions near the door step of the customers.

The Micro-ATMs offer an online interoperable, low-cost payments platform to everyone in the country.

#### (v) National Unified USSD Platform (NUUP):

Mobile banking is one one of the most potent mode for increasing reach of banking facilities to the masses. Today, mobile phones have become a household device in India, with almost 900 mn mobile phones connection.

Mobile banking service can be initiated using SMS - an unencrypted service, considered unsafe - or using mobile banking app. Though very interactive, the major problem with mobile banking apps is that these need to be downloaded and installed on the mobile phone. Less than 40% of Indian users have compatible J2ME handsets and GPRS connection on their mobile phone, as required by this system.

To resolve aforesaid issues, an alternative solution on USSD platform is available. Customers can avail USSD solution through any mobile phone on GSM network, irrespective of make and model of the phone. This does not require any application to be downloaded on customer's mobile phone and need for GPRS connectivity. USSD is userfriendly so it is easy to communicate and educate customers as well. USSD alleviates the need for application download and is

#### more secure than SMS channel.

Banking customers can use this service by dialing \*99#, a "Common number across all Telecom Service Providers, (TSPs)", on their mobile and transact through an interactive menu displayed on the mobile screen.

Using \*99#, a customer will be able to access both financial like fund transfer as well as nonfinancial services like balance enquiry and mini statement of bank account, at his/her own convenience. Key services that NUUP will offer include, interbank account to account fund transfer, balance enquiry, mini statement besides host of other services. A notable inclusion in the NUUP service is a new addition in the form of Query Service on Aadhaar Mapper (QSAM). Under this feature a user can come to know about his/her AADHAAR seeding status with the banks, a service that will find tremendous utility for the government's direct subsidy disbursals programme. This product is scheduled to be launched on 28<sup>th</sup> August, 2014.

#### (vi) RuPay Debit cards:

RuPay is a new card payment scheme launched by the National Payments Corporation of India (NPCI), to offer a domestic, open-loop, multilateral system which will allow all Indian banks and financial institutions in India to participate in electronic payments. "RuPay", the word itself has a sense of nationality in it. "RuPay" is the coinage of two terms Rupee and Payment. RuPay Cards address the needs of Indian consumers, merchants and banks. The benefits of RuPay debit card are the flexibility of the product platform, high levels of acceptance and the strength of the RuPay brand-all of which will contribute to an increased product experience. The main features are as under:

- Lower cost and affordability
- Customized product offering
- · Protection of information related to Indian consumers
- Provides electronic product options to untapped/unexplored consumer segment

#### (vii) Aadhaar Enabled Payment System (AEPS):

AEPS is a banking product which allows online interoperable financial inclusion transaction at PoS (Micro-ATM) or Kiosk Banking through the Business Correspondent of any bank using the Aadhaar authentication. Presently, four Aadhaar enabled basic types of banking transactions are available i.e. (i) Balance Enquiry, (ii) Cash Withdrawal, (iii) Cash Deposit & (iv) Aadhaar to Aadhaar Funds Transfer. For undertaking AEPS transaction by customer, two inputs i.e. IIN (Identifying the Bank to which the customer is associated) & Aadhaar Number are required.

#### (viii) Aadhaar Payments Bridge System (APBS):

The Aadhaar Payments Bridge System enables the transfer of payments from Government and Government Institutions to Aadhaar-enabled accounts of beneficiaries at banks and post offices. Every Government Department or Institution that sends EBT and DBT/DBTL payments to individuals simply needs to prepare a file containing the Aadhaar number and amount and submit it to their accredited bank. The accredited bank then processes the file through an interoperable Aadhaar Payments bridge and funds are credited into the accounts of beneficiaries. Upon receiving incoming funds, the beneficiary's bank will notify him or her through an SMS or any other communication channel that is established between the bank and the customer.





# ADMINISTRATIVE STRUCTURE FOR MONITORING



### 9. Administrative Structure for Monitoring:

### 9.1 Central Level:

	Headed by	Other members	Frequency of monitoring	
Mission Head	Finance Minister	Minister of Communications, Minister of Rural Development, Secretary (FS), Governor RBI, Secretary (Telecom), Secretary (RD), Chairman IBA	Quarterly	
Steering Committee	Secretary (FS)	Deputy Governor (RBI), DG NIC, CEO IBA, CMD BSNL, CMDs of Banks, Chairman NABARD,CEO NPCI	Monthly	
Mission Director	Joint Secretary (FI)	Nodal Officers of Banks, NABARD, NPCI, BSNL	Weekly / Fortnightly	

9.1.1 Director (FI) would be Additional Mission Director.

### 9.2 State Level:

	Headed by	Other members	Frequency of monitoring
State Level Implementation Committee	Preferably Mission Director, NRLM to achieve convergence with NRLM or Principal Secretary (Finance)	Heads of Major Banks, Regional Heads of RBI and NABARD, Insurance Companies etc.	Monthly

9.2.1SLBC Convenor Bank General Manager in the State capital would be the Secretary to the State Implementation Committee. States are requested to provide a Senior State Officer on deputation to SLBC Convenor Bank for a period of one year to help coordinate the work.

### 9.3 District Level:

	Headed by	Other members	Frequency of monitoring
District Level Implementation Committee	District collector (DC)	Senior most officers of banks in the district and NABARD, NRLM members, Insurance Companies, officers of district administration and Local Bodies	Fortnightly

9.3.1 Lead District Manager (LDM) to act as Secretary to the implementation committee.

9.3.2 The committee to meet every fortnight. The frequency could be even higher in the initial stage till creation of the infrastructure. Presence of DC would be necessary in at least in one of the two consecutive meetings.

# MONITORING MECHANISM / MIS



#### **10** Monitoring Mechanism / MIS:

- 10.1 A web portal shall be created by DFS at 'financialservices.gov.in' for online monitoring of the creation of Bank Mitr (Business Correspondent). In the field, it shall be the tool to ensure proper coverage of villages.
- 10.2 The reports to be generated would be district wise/state wise and would include
- a) Covered villages with uncovered households needing opening of fresh account
- b) Covered villages with uncovered households needing at least one fully enabled account per family or reactivation of earlier account
- c) Uncovered villages with households needing fresh accounts to be opened
- d) Urban areas with uncovered households needing fresh account/ account reactivation
- e) Number of new Bank Mitr (Business Correspondents) set up in Rural and Urban areas
- 10.3 Each Bank would have a structured System generated MIS system to monitor the function of Bank Mitr (Business Correspondent) in the field. The format would be standardised across the system for ease and uniformity purposes. This shall be uploaded regularly on the Portal created by DFS for this purpose.

- 10.4 This MIS would have a linkage with the portal for DFS i.e. 'financialservices.gov.in'. All banks have already been provided with the necessary ID and password to access this portal.
- 10.5 The MIS reports to be collected for monitoring during the campaign will have two parts, one would be the reports generated by the banks from the CBS which shall be weekly and the second part will have reports from the SLBCs which will also involve surveys of the ground level position. The ground level survey should be completed within 3 months of the start of the campaign.
- 10.6 It was decided to link the lady of the house as head of the household with the other members in the CBS so that the number the households that are covered during the campaign can be ascertained.
- 10.7 IBA will have a monitoring committee which shall review the progress on weekly basis. The information for monitoring shall be extracted from the DFS portal.
- 10.8 A Project Management Group would be set up in DFS comprising of sector experts to do a day to day monitoring.
- 10.9 SLBCs will have a Toll Free Number connected to a call center. Citizens facing difficulty in opening of account may call on this number where his/her complaint shall be registered. The same shall then be forwarded to the concerned for necessary action within 15 days.



# **MEDIA AND PUBLICITY**



### II. Media and Publicity:

Adequate publicity would need to be carried out in structured manner based on different tiers like Central level, State level and Districts / Local level. Structure & Mechanism for publicity would be devised by Indian Bank Association (IBA) and NABARD in coordination with Banks and other stake holders. There would be a common fund to be contributed by the Banks for publicity. In the states, State Level Bankers Committees (SLBCs) would coordinate based on broad guidelines of the IBA/NABARD. However the local level publicity would be taken up by the respective Lead District Managers. All publicity material like posters, banners etc would be in local/regional language. Broadly, modes for campaign shall be used as under:

#### Central level

- o Print
- o Electronic
- o Radio
- Local level (vernacular)
  - o Posters
  - o Banners
  - o Brochures
- **Outdoor Publicity**
- o Wall Painting
- o Hoardings
- o Posters
- o Banners



# CHALLENGES IDENTIFIED IN THE IMPLEMENTATION OF THE MISSION



## 12. Challenges identified in the implementation of the Mission:

#### **12.1 Telecom connectivity:**

The feedback from the Banks is that in tribal and hilly areas of the country, the telecom network is not reliable and therefore setting up Bank Mitr (Business Correspondent) in these areas and ensuring opening of bank accounts is going to be difficult. A meeting was held with representatives of the Department of Telecom (DoT) and BSNL in this regard and it was assured that the ongoing telecom connectivity problems would be resolved by mutual consultation. It was also informed that DoT is separately seeking the Government approval to cover all villages in the North East and difficult areas with telecom connectivity. Banks would also work to utilize the National Optical Fibre Network (NOFN) when it reaches the Panchayat level.

#### 12.2 Keeping the accounts "Live":

It is essential that all Government benefits -Central, State or local should flow to these accounts as it has been observed that a lot of duplicacy exists in this area and sometimes States have not followed the service area approach and allocated areas to some banks other than service area banks creating avoidable confusion. The DBT schemes especially MNREGA need to be pushed and DBT in LPG needs to be restarted. The list of DBT schemes at present may be seen in Annexure 6.

#### **12.3 Brand awareness and sensitization:**

In order to achieve a "demand" side pull effect, it would be essential that there is Branding and awareness on Bank Mitr (Business Correspondent) model for providing basic banking services, Banking Products available at Bank Mitr (Business Correspondent) outlets and RuPay Cards. Customers to be made aware that overdraft of up to ₹ 5,000/- to be provided in their account is a credit facility which needs to be repaid in order to get fresh limits and is not a grant.

#### 12.4 Commission to Bank on Direct Benefit Transfer (DBT):

A task force on Aadhaar Enabled Unified Payment infrastructure headed by Sh. Nandan Nilekani in its report Feb, 2012 recommended that last mile transaction cost of 3.14 % with a cap of ₹ 20/- per transaction be budgeted for various EBT, DTS and last mile payments through Micro-ATMs and ATMs. The commission applicable for DBT should also cover DBTL (DBT of LPG). MGNREGA may also be included in Direct Benefit Transfer.

#### 12.5 Coverage of difficult areas:

Parts of North East, Himachal Pradesh, Uttarakhand, J&K and 82 Left Wing Extremism (LWE) districts face challenges of infrastructure besides Telecom connectivity. All households in such areas may not be fully covered under the campaign.

Coverage of some of the areas might, therefore, spill over to Phase-II.



# ROLES OF MAJOR STAKEHOLDERS



#### **13. Roles of major stakeholders:**

#### **13.1 Department of Financial Services:**

- Overall ownership of the Mission Mode Project on Financial Inclusion
- Overall Monitoring and Implementation of the Mission

#### **13.2 Other Central Government Departments:**

- In order to achieve the complete financial inclusion and transfer of social benefits in the accounts of the beneficiaries, the concerned Departments of Central Government would coordinate with the stake holders.
- Presently, 26 centrally Social benefits scheme under DBT are sponsored by eight Departments of the Central Government as under:
- I. M/o Social Justice & Empowerment
- II. M/o Human Resources Development, D/o Higher Education
- III. M/o Human Resources Development, D/o School Education & Literacy
- IV. M/o Tribal Affairs
- V. M/o Minority Affairs
- VI. M/o Women and Child Development
- VII. M/o Health & Family Welfare
- VIII. M/o Labour and Employment
- MGNREGA is sponsored by Ministry of Rural Development (MoRD, Gol), and is likely to be included in Direct Benefit Transfer.

 Departments like Department of Posts for using the rural post offices / Gramin Dak Sewak, Department of Telecommunications for telecom connectivity, Ministry of Information & Broadcasting and DAVP to assist in media campaign, DEITY in development of logistic support for monitoring like creation of portal for data updating, development of electronic reporting system, MoRD for convergence with NRLM, HUPA for convergence with NULM etc.

#### 13.3 Reserve Bank Of India (RBI):

- To align their directions to the Banks on Financial inclusion with the Mission mode
- FIF fund allocation support
- Depositor Education and Awareness Fund scheme 2014 support
- To guide and support Banks in Financial Literacy Campaign and revamping and expansion of FLCCs up to the Block level
- 13.4 Banks: As defined in the Mission **Mode document**

#### 13.5 Indian Bank Association(IBA):

- Coordination in Financial Inclusion Effort with all Banks
- Key monitoring role in Financial Literacy campaign
- Coordination in publicity and campaign
- · Coordination in centralised handling of customers grievances / issues through Toll free numbers in coordination with Banks



• A dedicated Desk to be set up for monitoring of implementation of FI. Coordinate with SLBC for Grievances redressal.

#### 13.6 National Bank of Agriculture & **Rural Development (NABARD):**

- Coordination in publicity and campaign
- Monitoring of Implementation of Financial Inclusion in respect of organisations working under NABARD
- Allocation of funds from Financial Inclusion Fund (FIF)
- Financial Literacy by SHGs/JLGs beneficiaries.

#### **13.7 State Governments:**

- Appointment of Mission Director at State level
- Monitoring of financial inclusion campaign in coordination with SLBC & all the stake holders
- Direct Benefit Transfer of the State schemes in the bank accounts of the beneficiaries
- One officer of the State Government on deputation to oversee implementation issue.

#### **13.8 State Level Bankers Committee** (SLBC):

- SLBC Convenor GM to act as Secretary to state implementation committee
- Coordination with all the Banks for **Financial Inclusion Activity**
- Monitoring and follow up of different activities of Financial inclusion

#### **13.9 District Administration:**

- Key role in implementation of FI in the districts
- District Collector (DC) to act as chairman of District level implementation committee

### 13.10 Lead District Manager (LDM):

- Lead District Manager (LDM) to act as Secretary to the District Implementation Committee
- LDM to coordinate with all the Banks in FI implementation in the District

### **13.11 Local Bodies:**

Representatives of local bodies (panchayats in rural areas and municipalities in urban areas) to assist in implementation of FI in various ways like in organising camps in opening of accounts, identification of persons for opening of account, in financial literacy campaign etc.

#### **13.12 National Payment Corporation of** India (NPCI):

- Coordination and necessary guidance and supports to banks for in providing and proper operations of RuPay cards
- To facilitate inter-operability among Bank Mitr (Business Correspondent)
- Necessary supports to Banks in making available USSD based mobile banking with low end mobile phones so that customer can avail basic banking services like deposit, withdrawal, fund transfer, balance enquiry etc across the banks. This product may be enabled at Bank Mitr (Business Correspondent) outlets also.
- 13.13 Unique Identification Authority of India (UIDAI):
- Convergence of Aadhaar enrolment with Bank account opening.
- Facilitating the subsidy scheme on procurement of Aadhaar Enabled Payment System (AEPS) machines by Banks.
- Fast conversion of EID to UID to ensure faster credit to Bank accounts.
- Mapping multiple accounts with a single Aadhaar number.









### 14. Launch Function:

- a. Simultaneous launch in Delhi, State capitals and Districts
- b. Unveiling of the logo and merchandise of the campaign
- c. Low cost mobile banking (USSD) display with all telecom providers
- d. Highlighting of RuPay Card to be provided to the beneficiaries

### **15. Timeline for Implementation:**

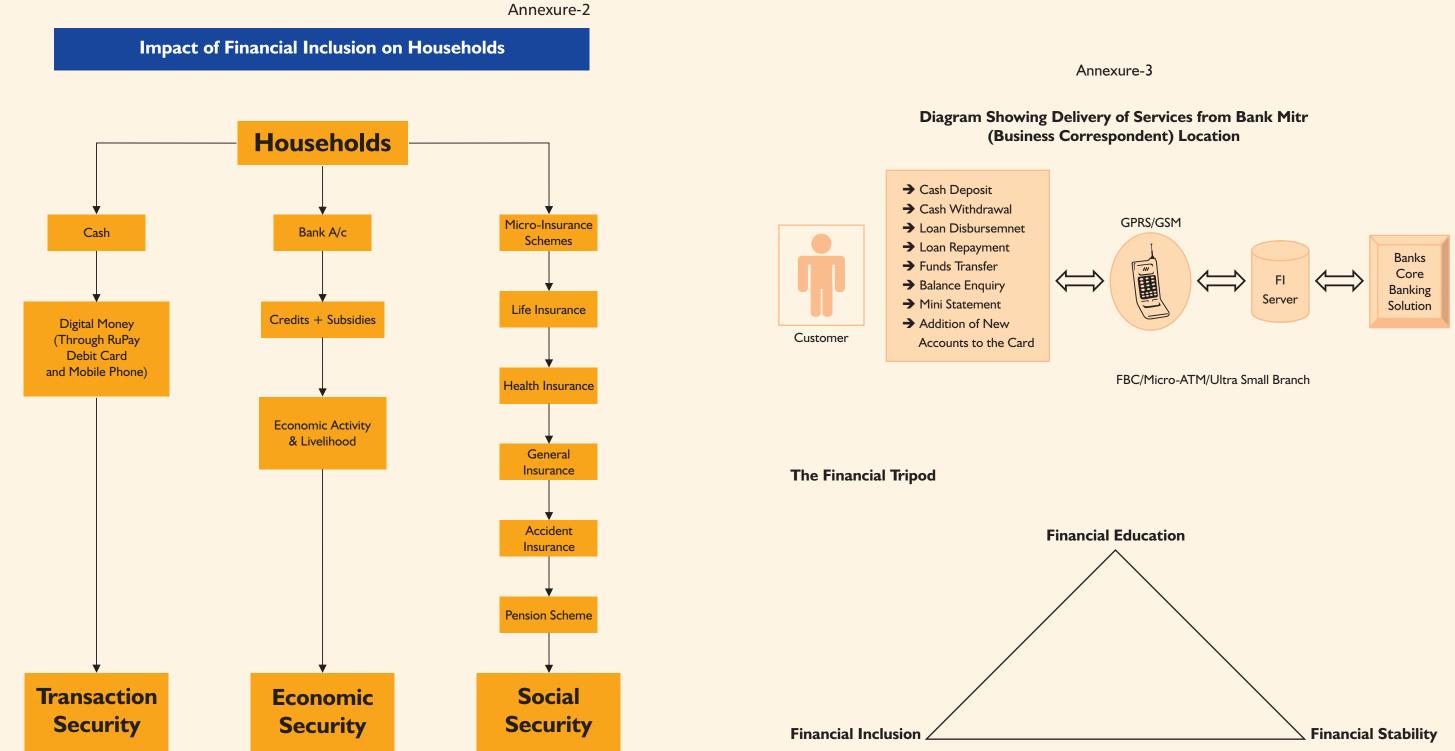
S.No.	Activities	Timeline
I)	Launch	28/08/2014
2)	<b>Coverage of SSAs</b> (Opening of 50,000 Bank Mitr (Business Correspondent) outlets in rural areas and additional ones as necessary in Urban areas)	
	10,000	15/08/2014
	15,000 (Aggregate 25,000)	30/11/2014
	15,000 (Aggregate 40,000)	31/03/2015
	10,000 (Aggregate 50,000)	30/06/2015
3)	<b>Opening of accounts</b> (estimated at 7.5 crore)	
	25%	30/11/2014
	50%	31/03/2015
	75%	30/06/2015
	100%	14/08/2015



Andhra Pradesh         6640           Arunachal Pradesh         11           Assam         2319           Bihar         9206           Chandigarh         0           Chattisgarh         1050           Dadra & Nagar Haveli         30           Delhattisgarh         110           Goa         41           Goa         41           Goa         41           Goa         41           Goa         41           Goa         41           Haryana         1838           Haryana         1838           Haryana         1838           Haryana         1541           Karnataka         3395           Kerala         120           Mahya Pradesh         2736           Mahya Pradesh         2736           Maharashtra         4292           Manipur         186           Meghalaya         39           Meghalaya         39           Mizoram         14           So disha         1877           Puducherry         42           Rajasthan         3883           Sikkim         43	S.N.	Name of State	No. of Villages provided with banking facilities
Arunachal Pradesh         II           4         Assam         2319           5         Bihar         9206           6         Chandigarh         0           7         Chhattisgarh         1050           3         Dadra & Nagar Haveli         30           9         Daman & Diu         6           10         Delhi         110           11         Goa         41           12         Gujarat         3502           13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         1877           26         Odisha	I	Andaman & Nicobar Islands	9
4         Assam         2319           5         Bihar         9206           5         Chandigarh         0           7         Chhattisgarh         1050           8         Dadra & Nagar Haveli         30           9         Darna & Diu         6           10         Delhi         110           11         Goa         41           12         Gujarat         3502           13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Pud	2	Andhra Pradesh	6640
5         Bihar         9206           6         Chandigarh         0           7         Chhattisgarh         1050           8         Dadra & Nagar Haveli         30           9         Darna & Diu         6           10         Delhi         110           11         Goa         41           12         Gujarat         3502           13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         4292           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28 <td< td=""><td>3</td><td>Arunachal Pradesh</td><td>11</td></td<>	3	Arunachal Pradesh	11
6         Chandigarh         0           7         Chhattisgarh         1050           8         Dadra & Nagar Haveli         30           9         Daman & Diu         6           10         Delhi         110           11         Goa         41           12         Gujarat         3502           13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         <	4	Assam	2319
Chattisgarh         1050           3         Dadra & Nagar Haveli         30           9         Daman & Diu         6           10         Delhi         110           11         Goa         41           12         Gujarat         3502           13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim	5	Bihar	9206
A         Dadra & Nagar Haveli         30           0         Daman & Diu         6           10         Delhi         110           11         Goa         41           12         Gujarat         3502           13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         T	6	Chandigarh	0
Daman & Diu         6           10         Delhi         110           11         Goa         41           12         Gujarat         3502           13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         Tamil Nadu         4445           32         Tripura         41	7	Chhattisgarh	1050
Delhi         110           10         Delhi         110           11         Goa         41           12         Gujarat         3502           13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         Tamil Nadu         4445           32         Tripura         419 <td>8</td> <td>Dadra &amp; Nagar Haveli</td> <td>30</td>	8	Dadra & Nagar Haveli	30
Instruction         Goa         41           I12         Gujarat         3502           I13         Haryana         1838           I14         Himachal Pradesh         48           I15         Jammu & Kashmir         789           I16         Jharkhand         1541           I17         Karnataka         3395           I18         Kerala         120           I19         Lakshadweep         0           I19         Lakshadweep         0           I11         Maharashtra         4292           I11         Maharashtra         186           I11         Makoram         186           I19         Lakshadweep         14           I11         Maharashtra         196           I11         Maharashtra         196           I11         Makoram         196           I12         Nagaland         196           I14         1576         1576           I15         Rajasthan         3883           I10         Sikkim         43           I13         Tamil Nadu         4445           I14         15270         16270	9	Daman & Diu	6
I2         Gujarat         3502           I3         Haryana         1838           I4         Himachal Pradesh         48           I5         Jammu & Kashmir         789           I6         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         Tamil Nadu         4445           32         Tripura         419           33         Uttarakhand         16270           34         Uttarakhand         326	10	Delhi	110
13         Haryana         1838           14         Himachal Pradesh         48           15         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         Tamil Nadu         4445           32         Tripura         419           33         Uttar Pradesh         16270           34         Uttarakhand         226	11	Goa	41
14Himachal Pradesh4815Jammu & Kashmir78916Jharkhand154117Karnataka339518Kerala12019Lakshadweep020Madhya Pradesh273621Maharashtra429222Manipur18623Meghalaya3924Mizoram1425Nagaland19626Odisha187727Puducherry4228Punjab157629Rajasthan388330Sikkim4331Tamil Nadu414532Tripura41933Uttar Pradesh1627034Uttarakhand226	12	Gujarat	3502
Is         Jammu & Kashmir         789           16         Jharkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         Tamil Nadu         4445           32         Tripura         419           33         Uttar Pradesh         16270           34         Uttarakhand         226	13	Haryana	1838
Jarkhand         1541           17         Karnataka         3395           18         Kerala         120           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         Tamil Nadu         4445           32         Tripura         419           33         Uttar Pradesh         16270	14	Himachal Pradesh	48
17       Karnataka       3395         18       Kerala       120         19       Lakshadweep       0         20       Madhya Pradesh       2736         21       Maharashtra       4292         22       Manipur       186         23       Meghalaya       39         24       Mizoram       14         25       Nagaland       196         26       Odisha       1877         27       Puducherry       42         28       Punjab       1576         29       Rajasthan       3883         30       Sikkim       43         31       Tamil Nadu       4445         32       Tripura       419         33       Uttar Pradesh       16270         34       Uttarakhand       226	15	Jammu & Kashmir	789
I8         Kerala         I20           19         Lakshadweep         0           20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         Tamil Nadu         4445           32         Tripura         419           33         Uttar Pradesh         16270	16	Jharkhand	1541
19Lakshadweep020Madhya Pradesh273621Maharashtra429222Manipur18623Meghalaya3924Mizoram1425Nagaland19626Odisha187727Puducherry4228Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	17	Karnataka	3395
20         Madhya Pradesh         2736           21         Maharashtra         4292           22         Manipur         186           23         Meghalaya         39           24         Mizoram         14           25         Nagaland         196           26         Odisha         1877           27         Puducherry         42           28         Punjab         1576           29         Rajasthan         3883           30         Sikkim         43           31         Tamil Nadu         4445           32         Tripura         419           33         Uttar Pradesh         16270           34         Uttarakhand         226	18	Kerala	120
21Maharashtra429222Manipur18623Meghalaya3924Mizoram1425Nagaland19626Odisha187727Puducherry4228Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	19	Lakshadweep	0
22       Manipur       186         23       Meghalaya       39         24       Mizoram       14         25       Nagaland       196         26       Odisha       1877         27       Puducherry       42         28       Punjab       1576         29       Rajasthan       3883         30       Sikkim       43         31       Tamil Nadu       4445         32       Tripura       419         33       Uttar Pradesh       16270         34       Uttarakhand       226	20	Madhya Pradesh	2736
23Meghalaya3924Mizoram1425Nagaland19626Odisha187727Puducherry4228Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	21	Maharashtra	4292
24Mizoram1425Nagaland19626Odisha187727Puducherry4228Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	22	Manipur	186
25Nagaland19626Odisha187727Puducherry4228Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	23	Meghalaya	39
26Odisha187727Puducherry4228Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	24	Mizoram	14
27Puducherry4228Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	25	Nagaland	196
28Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	26		1877
28Punjab157629Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	27	Puducherry	42
29Rajasthan388330Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	28	•	1576
30Sikkim4331Tamil Nadu444532Tripura41933Uttar Pradesh1627034Uttarakhand226	29	•	
32Tripura41933Uttar Pradesh1627034Uttarakhand226	30	· · · · · · · · · · · · · · · · · · ·	43
33Uttar Pradesh1627034Uttarakhand226	31	Tamil Nadu	4445
33Uttar Pradesh1627034Uttarakhand226	32		419
	33	•	16270
	34	Uttarakhand	226
	35	West Bengal	

• Focus was on coverage of villages not households

Annexure-I



#### Annexure-4

S. No.	Name of Bank	Villages (Nos.)		SSAs ( Nos.)		Households ( Nos.)	
		Allotted	Covered	Allotted	Covered	Allotted	Covered
	[1]	[2]	[3]	[4]	[5]	[6]	[7]
١.	Allahabad Bank	17689	4787	5093	2880	46,24,622	26,63,739
2.	Andhra Bank	4856	3688	1954	1851	24,12,380	23,53,325
3.	Bank of Baroda	21526	14729	6811	5034	56,21,924	46,28,182
4.	Bank of India	18533	10866	5283	3691	45,78,361	35,37,927
5.	Bank of Maharashtra	10235	7106	3048	2128	27,06,761	20,75,228
6.	Canara Bank	10122	5404	3547	2938	32,19,401	22,77,980
7.	Central Bank of India	30382	12788	8946	4119	89,67,061	52,82,702
8.	Corporation Bank	1880	1402	1143	1143	2,91,804	1,02,397
9.	Dena Bank	4309	3033	2644	1882	14,96,366	10,08,947
10.	IDBI Bank Ltd.	998	974	497	491	2,47,555	1,72,513
11.	Indian Bank	5902	5079	159	159	23,71,454	17,31,684
12.	Indian Overseas Bank	5672	3659	538	538	21,52,273	15,54,284
13.	Oriental Bank of Commerce	4603	2608	1494	1029	18,53,027	12,94,864
14.	Punjab & Sind Bank	2716	1027	1070	560	14,93,021	6,19,560
15.	Punjab National Bank	38970	25147	8490	5171	92,01,800	47,15,921
16.	SBBJ	7590	2989	1880	1350	8,08,360	2,26,012
17.	State Bank of Hyderabad	3941	3872	1504	1487	18,78,884	25,47,393
18.	State Bank of India	47622	18201	16691	9643	2,24,14,193	50,00,240
19.	State Bank of Mysore	3556	1980	697	438	8,41,910	6,27,633
20.	State Bank of Patiala	3612	1762	1030	630	5,04,700	3,99,837
21.	State Bank of Travancore	49	42	426	365	6,39,000	4,30,000
22.	Syndicate Bank	6380	3547	3358	2152	24,55,945	15,23,140
22		6380	3547	3358	2152	24,55,945	15,23,140
23. 24	UCO Bank	17102	10198 7494	5636 7650	3881 4399	34,07,505	23,03,399
24.	Union Bank of India	18667	7494	7650	4398	47,80,816	33,15,536
25.	United Bank of India	12671	9949	2065	2065	22,55,159	20,13,092
26.	Vijaya Bank	3170	2627	1013	798	5,36,071	3,47,329

				Annexure-4
P	hase wise target for	coverage of Bus	siness Correspon	dents
State	Phase I	Phase 2	Phase 3	Phase 4
	( upto 31.08.2014)	(15.08.2014	(01.12.2014 to	(01.04.2015 to
		to 30.11.2014)	31.03.2015)	30.06.2015)
Arunachal Pradesh	25	25	25	25
Andhra Pradesh	400	600	600	Any additional left over SSAs
Assam	25	50	100	144
Bihar	1000	1500	1500	101
Chhattisgarh	150	225	225	86
Goa	20	20	18	Any additional left over SSAs
Gujarat	500	750	750	117
Haryana	500	500	120	Any additional left over SSAs
HP	200	300	300	78
JK	100	150	120	Any additional left over SSAs
Jharkhand	150	225	225	91
Karnataka	500	750	750	129
Kerala	300	350	350	55
MP	1000	1500	1500	1332
Maharashtra	1000	1500	1500	1172
Manipur	25	25	25	25
Meghalaya	25	25	25	25
Mizoram	25	25	25	25
Nagaland	25	25	25	25
Orissa	500	750	750	198
Punjab	400	500	500	3
Rajasthan	1000	1500	1500	643
Sikkim	25	25	25	25
Tamil Nadu	50	70	70	4
Telangana	100	150	150	Any additional left over SSAs
Tripura	25	25	25	25
UP	2000	3000	3000	3055
Uttarakhand	50	50	65	Any additional left over SSAs
West Bengal	400	700	700	72
Total	10520	15290	14943	7430 and any additional left SSAs

#### Annexure-5

#### Annexure-6

	List Of 26 Ce	ntral Sec	or / Centrally Sponsored Schemes	Scheme for F
SI. No	Ministry/ Department	No. of Scheme	Name of the Scheme	Nature of Facility
I	M/o Social Justice & Empowerment	7	Post Matric Scholarship for SC Students. Pre-Matric Scholarship for SC Students. Pre-Matric Scholarship for Children of those engaged in unclean occupations. Upgradation of merit of SC Students. Post Matric Scholarship for OBCs.	Purpose
2	M/o Human Resources	3	Top Class Education Scheme. Rajiv Gandhi National Fellowship. Scholarship to Universities/College Students.	Limit
-	Development, D/o Higher Education	2	Fellowship Schemes of UGC. Fellowship Schemes of AICTE.	Eligibility
3	M/o Human Resources Development, D/o School Education & Literacy	2	National Means cum Merit Scholarship. National Scheme for Incentive for the girl child for secondary education.	
4	M/o Tribal Affairs	3   2 3	Post Matric Scholarship Scheme. Top Class Education System. Rajiv Gandhi National Fellowship.	Margin
5	M/o Minority Affairs	3	Matric Scholarship Scheme. Maulana Azad National Fellowship. Merit cum Means Scholarship Scheme.	Rate of Interest Processing Charge
6	M/o Women and Child Development	2	Indira Gandhi Matritva Sahyog Yojana (IGMSY). Dhanalakshmi Scheme.	Period of Repayment
7	M/o Health & Family Welfare	I I	Janani Suraksha Yojana.	
8	M/o Labour and Employment	5	Scholarship to the children of beedi workers. Housing subsidy to beedi workers. Stipend to children in the special schools under the Child Labour Project. Stipend to trainees - Welfare of SC/ST through	Security Documents
		5	Coaching cum Guidance & Vocational Training. Stipend to trainees in LWE districts.	
	Total	26		

Other Charges

Other Conditions

#### Annexure-7

#### ancing Bank Mitr (Business Correspondents)

Demand/Term Loan/Working Capital Facilities

Purchase of computers, peripherals, printers, furniture & fixtures etc for setting up or renovation of office.
Working Capital Requirement
Purchase of two wheeler

For Purchase of Equipments – Up to ₹ 50,000/For Working Capital – Up to ₹ 25,000/- &
For Vehicle Loan – Up to ₹ 50,000/-

The product is specifically designed for Bank Mitr (Business Correspondent) who are or proposed to work as Kiosk Operator and having valid agreement with banks for the purpose of providing banking services under financial inclusion. Age: 18 to 60 Yrs

.....

10%

As per Bank's guidelines

As per Bank's guidelines

Demand Loan - Repayable in Maximum 35 equated monthly nstalments commencing from one month after disbursements.
 Term Loan - Repayable in Maximum 60 equated monthly - instalments commencing from one month after disbursement.
 Overdraft - 12 months subject of review every 12 months.

A. Appropriate DP Note

B. Letter of Installment with acceleration clause

Common Documents:

. Letter of Declaration-cum-Undertaking

2. Instrument of composite hypothecation

B. Instrument of Hypothecation of Vehicle.

An undertaking regarding CGTMSE

5. All other documents as per Bank's guidelines.

#### As per Bank's Norms

I. Overdraft account to be brought into credit once in a month.

2. Credit Rating to be carried out as per Bank's extant guidelines though ROI is de-linked from credit rating. Minimum rating MSMEBOB-6.

3. Inspection to be carried out as per extant guidelines and inspection report to be kept on record.

4. Branch to ensue end use of funds.

5. Applicant has to comply with KYC norms.

 ${\it 6. \ All \ eligible \ accounts \ to \ be \ covered \ under \ CGTMSE.}$ 

	7 All others Conserved termine Researchitics of the Mathematica Construction
	<ol> <li>All other General terms &amp; conditions for Working Capital/Term Loan/Demand Loan to be complied with.</li> <li>The applicant should not be defaulter of any bank/financial institution.</li> <li>Should be residing in the area of his/her BC operations for more than 3 years.</li> <li>Has to liquidate the entire loan outstanding as soon as he/she relinquishes the Bank Mitr (Business Correspondent) work.</li> <li>Sanction of credit facility under the scheme should be in agreement with the terms &amp; conditions and other criteria as per CGTMSE Scheme.</li> <li>Remuneration of Bank Mitr (Business Correspondent) to be paid by the TSP/Bank should be credited in account of the BC with the bank. A letter of undertaking to that effect has to be obtained from the employer/Principal of Bank Mitr (Business Correspondent).</li> </ol>
Preventive Vigilance	<ol> <li>He/she should be Bank Mitr (Business Correspondent) working for the Bank.</li> <li>KYC guidelines should be meticulously and strictly complied with, which include proper verification / cross checking of information submitted by the applicants for their identity. Documents submitted for identity and proof of residence i.e. copy of ration card/photo- identity card/PAN card/driving license should be properly scrutinized and also verified with the originals. Noting for having verified with the originals should be made on relative documents and report kept on record.</li> <li>CIBIL data in respect of applicant should be meticulously verified leaving no scope for non-detection of identity of the applicants</li> <li>Pre-sanction inspection including visit to the place of residence and work must be carried out independently, preferably without giving prior information to the applicant and report to be kept on record.</li> <li>Bank's board indicating hypothecation charge should be displayed prominently at the place of business.</li> <li>The link branch has to monitor day to day transactions processed by the Bank Mitr (Business Correspondent) and ensure that no other transaction than FI transactions should be allowed in the settlement account to ensure end use of the funds. In case Bank Mitr (Business Correspondent) leave the job the entire credit balance available in the settlement account should be transferred to the loan accounts and gets the accounts settled. In case of requirement of more funds to settle the loan account Bank Mitr (Business Correspondent) has to arrange for required funds to settle the entire loan accounts. In case Bank Mitr (Business Correspondent) is willing to continue with DL/TL with regular repayment after leaving the job it may be considered by the link branch on merits.</li> </ol>
Classification of Advances	MSME as per investment in Plant & Machinery/Equipments



X

Name of the Branc	h:	Village/ Town:-
First Applicant/ So	le Applicant:-	
FULL NAME, In CAP	ITAL letters (First,	Middle and Las
Father's/Husband's	name in CAPITAL	letters: Mr
Occupation: Agri/S	ervice/Housewife	/Business/Othe
Tel No	Mobile	No:
Applicant :-		
FULL NAME, In CAP	ITAL letters (First,	Middle and Las
Father's/Husband's	name in CAPITAL	letters: Mr
Occupation: Agri/S	ervice/Housewife	/Business/Othe
Tel No	Mobile	No:
Operating instruction	ons:	
Present Address:		

	Other Facilites							
S.No.			Particulars					
1	Passi	book						
2	State	ment of A/c thro	ough Email/Post					
3	Cheq	ue Book						
7		Linking of Aadł						
	Voter ID No. if a							
Nominat	ion:			_				
	Deposit							
Nature Depos		Distinguishing No.	Additional Details					

Since the nomin	ee is a minor or	this data 1/wa ann	oi

ninee is a minor on this date, I/we appoint Mr./Mrs/N receive the amount of deposit on behalf of the nominee in the event of my/our /minor(s) death.

Above Particulars Verified

Name and signature of the Business Correspondent (BC)

APPLICATION FOR OVERDRAFT FACILITY
I also request you to sanction me an Overdraft Limit of Rs.\_\_\_\_\_\_ (Rs.\_\_\_\_\_\_ (Rs.\_\_\_\_\_\_\_ ) for meeting m
family needs. I shall abide by the terms and conditions stipulated by the Bank in this regards. My Gross Annual Income is Rs. \_\_\_\_\_\_\_ \_\_) for meeting my emergency \_\_\_from all sources. My main source of income is \_\_\_\_\_ \_\_\_.

Annexure-8

#### FINANCIAL INCLUSION ACCOUNT OPENING CUM OVERDRAFT APPLICATION FOR INDIVIDUALS Date: \_\_\_\_\_ -\_\_\_\_\_ Distrct:-\_\_\_\_\_ State:-\_\_\_\_ ist Name): Mr./Mrs./Ms\_\_\_\_\_\_Date of Birth: \_ \_/ \_ \_/\_ \_\_ Gender: M/F ers-\_\_\_\_ \_\_\_\_\_ Email ID:-\_\_\_\_\_ Second Applicant/ Joint ast Name): Mr./Mrs./Ms\_\_\_\_\_ \_\_\_\_\_Date of Birth: \_ \_/ \_ \_/\_ \_\_ Gender: M/F ers-\_\_Email ID:- \_\_\_\_ \_\_\_\_\_PIN\_\_\_\_\_Permanent address: \_\_PIN\_\_\_\_ es Required ( Please Tick mark in the appropriate box) Yes No S.No. Yes No Particulars

			4	Rupay Card/ Debit Card		
			5	Internet Banking Facility		
			6	Mobile Banking Facility		
har No//_/_/_/_/_/_/						

		Nominee		
Name of Nominee	Address of Nominee	Relationship with Depositor	Age	If nominee is a minor, his/her DOB
pint Mr./Mrs/Ms	5	Address		,Aget

I /We agree to abide by the terms and conditions of Saving Bank Account of Bank of Baroda.

1.\_\_\_

\_\_\_2.\_\_\_\_ Signature (S) of the applicant(s)

(Signature of the applicant)



On the Back side of the Single page Apllication Form <u>FOR OFFICE USE ONLY</u> (Processing Cum Sanction Memo)														
Branch:	Branch Alpha Scheme Code: SB124/150													
Name /s of the A/c Holder(s):														
A/C No.														
Customer ID No	Customer ID No.:													
Annual Income Overdraft Limit Rate of intt	Sanctione	d Rs	(F	₹s						)				

Period: 12 Months

Documents: 1- D P Note; 2- Letter of continuing security to be signed by the borrower

#### Recommended

Sanctioned

Chief/ Senior/Branch Manager

S P 

#### In charge Saving Bank Deptt

KYC IDENTIFICATION DOCUMENTS/PAPERS TO BE SUBMITTED BY APPLICANT (S)

	(Any one document from each of the following two lists subject to Bank's satisfaction)							
	List-I	Tick	S.	List-II	Tick			
	(Latest /recent documents showing identity proof)	Mark	No	(Latest /recent documents showing identity	Mark			
S. No				proof)				
1	Driving License with photograph		1	Driving License with photograph				
2	MNREGA job Card		2	Telephone Bill, Electricity Bill, Ration Card				
	Voter's identity Card		3	Bank account Statement (with address)				
3				MNREGA job Card				
	PAN Card, Government ID Card		4	Any documentary evidence in support of				
4				residential address to the Bank.				
5	Aadhaar Card		6	Aadhaar Card, Voter Card				
	Any other document as per RBI Guidelines		5	In case of married women address proof of the				
5				groom is acceptable.				

#### Details of documents for identification submitted by the applicant:

In case the KYC documents as mentioned above are not available then introduction from an existing account holder (at least six months old satisfactorily conducted and KYC compliant account) needs to be obtained.

Name:	Account No.
Address	Date of Opening of A/c
	Customer ID
Email:	Branch Name
Mobile No.	Type of A/c SB/CA/CC/OD:

It is certified that Mr./ Mrs./.Ms.\_ is known to me/us personally since last \_\_\_\_ months/years and confirm the occupation, photograph and address in the application form for opening of account are correct to the best of my/our knowledge and belief.

(Signature of the introducer)

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Oriental Bank of Commerce

#### Details of Nodal Officers of PSBs designated for Monitoring and follow-up of Implementation of Financial Inclusion under Mission Mode Plan S.No. Name of Bank Name of (SBI) / E Allahabad Bank Shri J.K. Т Executiv Shri S.K. 2 Andhra Bank Executiv Shri B.B. 3 Bank of Baroda Executiv Shri B.P. 4 Bank of India Executiv Bank of Maharashtra Shri R.K. 5 Executiv Shri P.S. 6 Canara Bank Executiv Central Bank of India Shri Anin 7 Executiv Shri Bibł 8 Corporation bank Executiv 9 Smt. Tris Dena Bank Executiv 10 IDBI Bank Ltd. Shri S.K. Executiv Shri B.Ra Indian Bank Executiv 12 Indian Overseas Bank Shri Atul

#### Annexure-9

Name of Managing Director (SBI) / Executive Director	E-mail / Contact details of Managing Director / Executive Directors
Shri J.K. Singh Kharb, Executive Director	edk@allahabadbank.in Mobile 8334030786 Land line 033-22103637
Shri S.K.Kalra Executive Director	edsectt@andhrabank.co.in Land Line 040-23240071 Land Line 040-23240079 Mobile 7702642222
Shri B.B. Joshi Executive Director	ed.bb@bankofbaroda.co Land Line -022 6698 5800 Mob-8879973555 Fax-022 2652 5746
Shri B.P. Sharma Executive Director	ed.sharma@bankofindia.co.in Land Line 022-6668 5604 Mob No. 09920424254
Shri R.K. Gupta Executive Director	ed@mahabank.co.in Land Line - 020-25535572 Mob No 08698655556
Shri P.S. Rawat Executive Director	edscrt2@canarabank.com pradyuman_shankar@canarabank.com Land Line : 080 – 22234280 080 – 22116918 Fax No.: 080 – 22293516 Mob No.: +919686568740
Shri Animesh Chauhan Executive Director	edanimesh@centralbank.co.in Mob No. 09167227788 Landline: 022-22025611
Shri Bibhas Kumar Srivastav Executive Director	edbks@corpbank.co.in Mob No: 9900019401
Smt. Trishna Guha Executive Director	trishna.guha@denabank.co.in Landline 022-26545793 Mobile No : 9167002300
Shri S.K.V. Srinivasan Executive Director	s_srinivasan@idbi.co.in Land Line 022-66552039 (Direct) 022-22151244 Mob No: 09821850501
Shri B.Raj Kumar Executive Director	edsect@indianbank.co.in Land Line - 044- 28134433 Mob No 08754570880
Shri Atul Agarwal Executive Director	agarwal@iobnet.co.in Land Line 044- 2852 4546 Mob No 8939447777
Shri Suresh N. Patel Executive Director	ed@obc.co.in Land Line: 0124-4126553 / 4126554 Mobile - 8527207000

14	Punjab & Sind Bank	Shri Kishore Sansi Executive Director	kishoresansi@psb.co.in Mobile: 08130443335		
15	Punjab National bank	Executive Director Dr. Ram S. Sangapure Executive Director	ed2@pnb.co.in Land Line-011-26184044 Mob No. 9810995274		
16	SBBJ	Shri S. Venkataraman CGM (RB)	cgmrb@sbbj.co.in Land Line : 0141-5101257 Mobile No: 9571888800		
17	State Bank of Hyderabad	Shri V. Viswanathan CGM (RB)	sbhcgm2@sbhyd.co.in Land line 040-23387268 040-23387267 Mob No. 09945281003		
18	State Bank of India	Dr. M.G.Vaidyan Dy. MD (RS)	dmd.rsnbg@sbi.co.in Land Line 022 22741920 Mob No. 7738456300		
19	CGM Land Line - 080-		cgmrb@sbm.co.in Land Line - 080-22251570 Mob:9900039870		
20	State Bank of Patiala	Shri S. Vijay Kumar CGM (RB)	cgmnb@sbp.co.in Land Line - 0175 – 2209400 Mob No.08427806666		
21	State Bank of Travancore	Shri Sajeev Krishnan (Chief General Manager – RB)	email : sbtcgm@sbt.co.in Land Line : 0471-2358139 Mob No. 09567877935		
22	Syndicate Bank	Shri T.K. Srivastava Executive Director	coedsec@syndicatebank.co.in Land Line - 22375706 Mob No. 07259533888		
23	UCO Bank	Shri J.K.Garg Executive Director	edsec.calcutta@ucobank.co.in Land Line - 033-44557830 Mob. No. 08902497848		
24	Union Bank of India	Shri K. Subrahmanyam Executive Director	ed@ unionbankofindia.com Land Line - 22896903 Mob.no.09167570144		
25	United Bank of India	Shri Sanjay Arya Executive Director	edubi@unitedbank.co.in Landline:033-22623268 /3269 Mobile No.9163012000		
26	Vijaya Bank	Shri B.S. Rama Rao Executive Director	edsecretariat2@vijayabank.co.inLand Line - 080- 25594412 Fax- 080-25584201 Mob No. 09740377222		
27	Bhartiya Mahila Bank	Shri Ajit Kumar General Manager No ED posted in BMB	ajit.kumar@bmb.co.in Mob No. 09873134400		







Bank Mitr (Business Correspondent)